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The new hazardous jobs and worker reallocation

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The New Hazardous Jobs and Worker Reallocation

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Abstract

This paper analyses several dimensions of workers' safety that are relevant in the context of a pandemic. We provide a classification of occupations according to the risk of contagion: by considering a wider range of job characteristics and a more nuanced assessment of infection risk, we expand on the previous literature that almost exclusively looked at feasibility of working from home. We apply our classification to the United States and to European countries and we find that roughly 50% of jobs in our sample can be considered safe, although a large cross-country variation exists, notably in the potential incidence of remote working. We find that the most economically vulnerable workers (low-educated, low-wage workers, immigrants, workers on temporary contracts, and part-timers) are over-represented in unsafe jobs, notably in non-essential activities. We assess the nature of the reallocation of workers from unsafe to safe jobs that is likely to take place in the years to come, and the policies that could mitigate the social cost of this reallocation.

Résumé

Cet article analyse plusieurs dimensions relatives à la sécurité des travailleurs qui sont pertinentes dans le contexte d'une pandémie. Nous proposons une classification des professions en fonction du risque de contagion : en considérant un plus large éventail de caractéristiques professionnelles et une évaluation plus nuancée du risque d'infection, nous développons la littérature précédente qui examinait presque exclusivement la faisabilité du télétravail. Nous appliquons notre classification aux États-Unis et aux pays européens et nous constatons qu'environ 50% des emplois de notre échantillon peuvent être considérés comme non dangereux, bien qu'il existe une grande variation d'un pays à l'autre, notamment en ce qui concerne l'incidence potentielle du travail à distance. Nous constatons que les travailleurs les plus vulnérables sur le plan économique (travailleurs à faible niveau d'éducation, faiblement rémunérés, immigrants, travailleurs sous contrat temporaire et travailleurs à temps partiel) sont surreprésentés dans les emplois dangereux, notamment dans les activités non essentielles. Nous discutons la nature de la réaffectation des travailleurs des emplois dangereux vers des emplois sûrs qui est susceptible de se produire dans les années à venir, et les politiques qui pourraient atténuer le coût social de cette réaffectation.

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1 Introduction

- Epidemiological risk is an important dimension of worker safety, which recently gained enormous 1. importance due to the outbreak of the COVID-19 pandemic. Such risk is not evenly distributed across jobs and workers. In this paper, we provide a method to classify occupations according to the risk of contagion by analysing several dimensions of workers safety. We expand on the previous literature that almost exclusively looks at the feasibility of working from home by analysing other dimensions of risk. Starting from O*NET data, which describe the characteristics of jobs at the current level of technology, we create four categories of jobs by gradually relaxing some safety constraints. This gives a more nuanced characterisation of the epidemiological risk of occupations, encompassing working from home and various degrees of physical proximity required to work.
- We draw on data from the US Current Population Survey (CPS) and on harmonised labour force survey data for European countries (EU LFS) to estimate the share of safe jobs in 27 countries. By using the information contained in the O*NET survey, and building on the papers by Dingel and Neiman (2020[1]) and Boeri, Caiumi and Paccagnella (2020_[2]), we classify jobs in four categories, characterised by decreasing degree of safeness. To simplify the exposition, we label jobs belonging in the first three categories as "safe jobs", and those belonging in the last (residual) category as "unsafe jobs". Each job falls into a category if the average response of workers to an O*NET item is above (or below, depending on how the question is formulated) a pre-determined threshold, starting from the safest type, being able to work from home. Roughly 50% of jobs can be considered safe, although large cross-country variation exists, notably in the share of jobs that can be done from home (which we consider to be the safest possible form of work). We then take a detailed look at the characteristics of workers holding safe and unsafe jobs. We find that the most economically vulnerable workers, i.e. low-educated workers, immigrants, low-wage workers, workers on temporary contracts, and part-timers, are over-represented in unsafe jobs. Some of these results are in line with previous studies, but we offer an analysis on an unprecedented set of worker characteristics. Moreover, we show that about 60 percent of unsafe jobs are in non-essential occupations: firms restructuring in these sectors may lead to a dramatic drop in labour demand hitting these twice-vulnerable workers.
- Another element that we consider is the potential for workers' reallocation, which will be a crucial issue for labour markets in a scenario where the risk of a pandemic remains significant. In a world subject to the risk of recurrent pandemic waves, we envisage two broad forms of reallocation: the first is from unsafe to safe occupations, and the second is towards occupations that, despite being unsafe, are "essential", and thus not subject to lockdown measures. A better match between workers and jobs along the infection risk dimension should be pursued, by ensuring for instance that workers more prone to incur severe forms of the disease move away from unsafe jobs. For this reason, we also provide preliminary indications on the distribution of safe and unsafe jobs across sectors and occupations, as well as dedicating special attention to those characteristics of workers, such as age, that are supposedly related to higher mortality risks from COVID-19. On top of this, changes in demand for certain goods or services are also likely to cause changes in the occupational structure, and a reallocation of workers across different sectors. For this reason, we conclude the paper with some broad considerations on social protection and the need for policies that foster such reallocation.

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4. Our contribution to the literature on the labour market consequences of the COVID-19 pandemic, which we survey in detail in Section II, is threefold. First, we consider a broader definition of hazardous and non-hazardous jobs: we focus not only on jobs that can be performed remotely, but we include also jobs that, while requiring presence on the workplace, comply with physical distancing protocols as they involve only infrequent contacts with other persons. Second, rather than examining a single country, our paper carries out a systematic analysis of the labour market of 27 countries. Third, we characterise the heterogeneity in safe jobs across a large number of jobs and firm characteristics and we discuss the potential implications in terms of workers' reallocation and workers-to-jobs matching along the epidemiological risk dimension.

The remainder of the paper is structured as follows. Following the literature review in section II, in Section III we present our methodology to classify jobs according to their level of infection risk. In Section IV we apply our classification to 27 countries. After estimating the incidence of safe jobs, we analyse the heterogeneity according to a large number of jobs and workers characteristics. Section V concludes by discussing the implications of our results for the reallocation of workers that will have to take place in a world characterised by a significant pandemic risk.

2 Literature Review

- 5. Since the first appearance of the pandemic, the literature on the economic consequences of COVID-19 has been growing rapidly. A number of studies have attempted to estimate the share of jobs that can be performed at home or remotely, and which are therefore compatible with the most restrictive lockdown measures put in place to contain the pandemic. The earliest papers are Dingel and Neiman (2020[1]), who focus on the US and rely on the O*NET surveys to estimate the feasibility of working from home, and Boeri, Caiumi and Paccagnella (2020[2]), who expand the perspective of the analysis by taking into account also jobs that entail only sporadic or no personal interactions. They complement information from O*NET with personal judgements and classify jobs in six EU countries.
- 6. Relying on American Time Use Survey (ATUS) data, Hensvik, Le Barbanchon and Rathelot (2020_[3]) compute the share of hours worked at home for American workers by occupation and industry. They conclude that 15% of the overall working hours are carried out from home and that workers in highskilled occupations work more hours at home than workers in less skilled occupations. Mongey, Pilossoph and Weinberg (2020_[4]) combine the two approaches by using ATUS data to empirically validate the information on the feasibility of working from home (derived from O*NET) with the actual habits of workers. Linking such indicators with information from the Bureau of Labor Statistics Current Population Survey (BLS CPS) and Panel Study of Income Dynamics (PSID), they conclude that workers in occupations that cannot be done remotely are more likely to be economically vulnerable (i.e. they are less likely to have a college degree, to have health insurance, to have liquid assets, to be white, to be US natives). They also find that metropolitan areas (MSA) with lower shares of employment in work-from-home jobs before COVID-19 experienced smaller declines in mobility, as measured using cell phone data, and that both occupations and types of workers predicted to be employed in low work-from-home jobs experienced greater declines in employment with respect to pre-pandemic months.
- Similar exercises have been carried out for a larger set of countries. Saltiel (2020_{[51}) focuses on ten low- and middle-income countries, using data from the World Bank Skills Toward Employability and Productivity (STEP) survey (as information from O*NET surveys may not be representative of the task content of occupations in developing countries). He concludes that only 13% of workers can work from home in the set of ten countries analysed, and that the feasibility of home working is positively correlated with high-paying occupations, educational attainment, formal employment status and household wealth.
- Gottlieb, Grobovšek and Poschke (2020[6]) analyse how the share of employment that can work from home varies with the country income level. They build a micro level dataset for 57 countries and find that the share of workers in urban areas that can work from home is about 20% for poor countries, while it is about twice as high in rich countries. This is largely due to the higher share of self-employed workers not able to work remotely in poor countries.
- Barbieri, Basso and Scicchitano (2020_[7]) use the Sample Survey of Professions, the Italian equivalent to O*NET, to study risk profiles for workers in the Italian labour market. They find that workers in occupations that are exposed to infection and disease risks tend to work in close physical proximity to other people, and that several other sectors, mainly related to personal services, leisure and recreation are not directly exposed to infections and diseases, but need physical proximity to operate. They also find that groups who are at risk of contagion and complications from COVID-19 (mainly male, and workers aged above 50) work in sectors that are either little exposed to physical proximity (such as agriculture),

that were under lockdown or can potentially work remotely (such as public administration and some education subsectors). Different from this paper, however, Barbieri et al. build only relative measures of proximity risks and disease exposure and do not quantify the absolute number of workers at risk.

- 10. Adopting a different perspective, Adams-Prassl et al. (2020_[8]) study the within-occupation heterogeneity in the feasibility of working from home and reach different conclusions from other studies. Using large surveys from the US and UK, they find that the share of tasks that can be done from home is not constant across workers within occupations or industries: their ability to work from home varies both across and within occupations and sectors.
- 11. In an early attempt to associate workers' safety risk and actual contagion, Lewandowski (2020[9]) estimates country-specific levels of COVID-19 spread (from the Johns Hopkins CSSE) and social contacts and diseases exposure indicators (built from O*NET and the European Working Condition Survey data). Analysing 26 EU countries, he finds that higher levels of occupational exposure to contagion are positively correlated with faster growths in COVID-19 cases and deaths, in particular for workers aged 45-64.
- 12. Other recent works analyse the heterogeneity in the impact of COVID-19. Yasenov (2020_[10]) provides evidence of the distributional effects of stay-at-home orders caused by the pandemic in the United States. He links O*NET data to the American Community Survey (ACS) to understand the types of workers holding jobs that can be done from home, finding that workers with lower wages, lower levels of education, younger workers, ethnic minorities and immigrants are less likely to work in occupations that are suitable for remote working. Using data from the Survey of Business Uncertainty (SBU), Barrero, Bloom and Davis (2020_[111]) quantify the short-term reallocative impact of the pandemic: they estimate that COVID-19 shock caused 3 new hires for every 10 layoffs. According to the authors much of this impact will persist, with 42% of recent layoffs that will become permanent job losses. They also develop forward-looking excess job reallocation measures (the difference between job turnover and net employment growth), which rise sharply after the beginning of the pandemic.
- 13. Finally, a set of papers focused on the unequal effects of the pandemic on different group of workers. Borjas and Cassidy (2020_[12]) rely on CPS data to find that the negative employment shock caused by the pandemic in the United States hit immigrants severely. They find that this can be explained by the fact that the rate of job loss rose for immigrants compared to natives (partly because immigrants are less likely to work in occupations that can be performed remotely) and that job-finding rate for unemployed immigrants fell compared to natives. OECD (2020_[13]) also documents that in the sectors most affected by the COVID-19 containment measures, non-standard forms of employment are over-represented.
- 14. Fasani and Mazza (2020_[14]) focus on immigrants in the European Union. They find that in EU27 13% of immigrants are employed in "essential" occupations that were not affected by the most restrictive lockdown measures. For instance, they account for 20 percent or more of employment in occupations like cleaners and helpers, labourers in mining and construction, personal care workers, and food processors.
- 15. Using real time survey data from the project REPEAT for a number of OECD countries, Foucault and Galasso (2020[15]) documents unequal lockdown effects across categories of workers. Low-educated workers, blue collars and low-income service workers were more likely to have suspended working activities and low-educated workers less likely to work from home. Adjustments took place over the lockdown weeks, with higher shares of workers becoming active both from home and from their workplace, but such adjustments benefitted mostly highly educated workers and white collars.

3 Methodology

- 16. Within the context of the COVID-19 pandemic, safe jobs are those that can be carried out with a minimal risk of being infected and of spreading the virus. It is important to clarify upfront that this classification is necessarily based on the way jobs were carried out in "normal times", i.e. before the outbreak of the COVID-19 pandemic.
- This exercise is therefore informative as to the number of jobs that will likely not require any major organisational change. It is certainly possible that jobs that we are now classifying as unsafe will be reorganised in ways that allow them to be performed while minimising the risk of contagion, although we are not yet in a position to assess the effects of these changes on productivity. A good example is primary school teachers: we classify them as "unsafe", because O*NET data tell us that performing this job involve daily physical contacts with a large number of people, and still many teachers have managed to switch to online lectures in many of the countries that have implemented prolonged lockdown measures.
- We classify jobs in four categories: three are based on different definitions of safety and the last 18. is built as a residual category, containing jobs that can be deemed "unsafe" (again, under normal circumstances).
- 19. The first category contains all occupations that can be potentially performed remotely (category 1 jobs). These jobs do not require workers to leave their home, nor to interact with co-workers or customers in person. This measure provides the most restrictive definition of safety, as it essentially reduces the risk of work-related contagion to zero.
- The second category relaxes slightly these constraints by adding jobs that require at most a low level of physical proximity on the workplace and a limited number of interactions with external customers and the public. Arguably, these jobs do not pose significant risks to workers' health under a pandemic.
- The third category still requires a low level of physical proximity, but allows for the inclusion of jobs that involve a higher degree of interactions with external customers. The need to interact with external customers potentially increases the size of the network the worker is exposed to, which is clearly an important element to consider in the context of a pandemic. These jobs are likely characterised by an element of "mobility", either because the workers have to visit customers, or because customers have to visit the workers.
- Any job that cannot be done from home presents an additional risk factor related to commuting, which mechanically increases the risk of infection by increasing human interaction. Unfortunately, the data we use do not contain information on commuting habits (although we do look at some rough proxy such as whether people live in urban or rural areas). This additional risk is therefore very difficult to quantify, also because it varies significantly in ways that are difficult to predict with available data, such as whether the worker use private or public transportation, how much time is spent in commuting, and whether it takes place at peak or off-peak hours.
- These first three categories are constructed so that category 1 is a subset of category 2, which is in turn a subset of category 3. Category 3 therefore consists of all jobs that can be considered safe according to our least restrictive definition of safety (and it includes category 1 and category 2 jobs). The fourth and last category is instead a residual category that contains all remaining jobs, which we label "unsafe" from now on as they entail a relatively high risk of being infected by COVID-19.

24. In order to assign occupations to these categories, we rely on data from the Bureau of Labor Statistics (BLS) O*NET survey, which contains information on the most distinctive traits of each job in the United States. Building on the work of Dingel and Neiman (2020[1]), and on our previous classification of occupations (Boeri, Caiumi and Paccagnella, 2020[2]), we first select 27 questions from the "Work context" and "Work Activities" sections of O*NET database that, according to our judgment, provide information on the feasibility of working from home. As in Dingel and Neiman (2020[1]), we classify a job as not doable from home if the average response of workers to an item is above (or below, depending on how the question is formulated) a pre-determined threshold. The answers to each item can take values ranging from 1 to 5, where higher values denote a stronger intensity or higher frequency of the trait under scrutiny. The list of the questions considered and the conditions imposed follow.

25. From the "Work context" section:

- Q4 "Average respondent says they use email less than once per week" (value < 3.0/5.0)
- Q14 "Average respondent says they deal with violent people at least once a week" (value > 4.0/5.0)
- Q16 "Average respondent says they work indoors, in an environment not controlled, almost every day" (value > 4.5/5.0)
- Q17 "Average respondent says they work outdoors, exposed to all conditions, almost once per week at least" (value > 3.5/5.0)
- Q18 "Average respondent says they work outdoors, under cover, almost every day" (value > 4.5/5.0)
- Q19 "Average respondent says they work in an open vehicle or operating equipment almost every day" (value > 4.5/5.0)
- Q20 "Average respondent says they work in a closed vehicle or operate enclosed equipment almost every day" (value 4.5/5.0)
- Q23 "Average respondent says they are exposed to extreme temperatures almost every day" (value > 4.5/5.0)
- Q29 "Average respondent says they are exposed to diseases or infection at least once a month" (value > 3.0/5.0)
- Q30 "Average respondent says they are exposed to high places at least once a week" (value > 4.0/5.0)
- Q31 "Average respondent says they are exposed to hazardous conditions at least once a week" (value > 4.0/5.0)
- Q32 "Average respondent says they are exposed to hazardous equipment at least once a week" (value > 4.0/5.0)
- Q33 "Average respondent says they are exposed to minor burns, cuts, bites, or stings at least once a week" (value > 4.0/5.0)
- Q34 "Average respondent says they are sitting less than half the time" (value < 2.0/5.0)
- Q36 "Average respondent says they spend more than about half the time climbing ladders, scaffolds, or poles" (value 3.5/5.0)
- Q37 "Average respondent says they spend more than about half the time walking or running" (value 3.5/5.0)
- Q43 "Average respondent says they wear common protective or safety equipment more than once per month" (value 3.5 > 5.0)
- Q44 "Average respondent says they wear specialised protective or safety equipment more than once per month" (value 3.5 > 5.0)

- 26. From the "Work activities" section:
 - Q4 "Inspecting equipment, structures or materials is important/very important" (value > 3.5/5.0)
 - Q16 "Performing general physical activities is important/very important" (value > 3.5/5.0)
 - Q17 "Handling and moving objects is important/very important" (value > 3.5/5.0)
 - Q18 "Controlling machines and processes is very important" (value > 4.0/5.0)
 - Q19 "Working with computers is not important" (value < 1.5/5.0)
 - Q20 "Operating vehicles, mechanised devices or equipment is important/very important" (value 3.5/5.0)
 - Q22 "Repairing and maintaining mechanical equipment is important/very important" (value > 3.5/5.0)
 - Q23 "Repairing and maintaining electronic equipment is very important" (value 4.0/5.0)
 - Q29 "Assisting and Caring for others is important/very important" (value 3.5/5.0)
- 27. If any such condition is true, we classify a job as not suitable for remote working. For instance, if for a given job the average answer to question 4 from the "Work context" section ("How frequently does your current job require electronic email?") is lower than 3.0 (where 3.0 represents the option "once a month or more but not every week"), we consider that job as not suitable for remote working, and we therefore exclude it from *category 1*.
- 28. This procedure generates a dummy value for each job, which we then aggregate into 3-digit occupational codes as follows. First, we map O*NET occupations to SOC occupations through simple averages whenever the correspondence is not 1-to-1. Next, using as weights the 2018 US employment shares of SOC occupations from the BLS Employment Projections program, we map values from SOC occupations into ISCO 3-digit codes that identify occupations in the EU LFS data through weighted averages. Thus, for each ISCO 3-digit code, we obtain a coefficient, ranging from 0 to 1, proxying the share of jobs that can be carried out remotely according to our definition and to the description of occupations contained in O*NET. For the US data, instead, we convert the occupational codes of the CPS to SOC codes, and we link then our taxonomy directly at the SOC level, without walking through the ISCO classification. One caveat to this approach is that we start from the characteristics of US jobs, namely technology and labour market conditions, and we map these to European jobs. This exercise necessarily entails some measurement error as long as technology differs across countries and European occupations are carried out differently with respect to US ones. Thus, our results need to be interpreted as if the US occupational technology was in place for each labour market analysed.
- 29. In order to identify the jobs belonging to *category 2* and *category 3* we use other questions from O*NET, in particular those on physical proximity and contacts with public and customers:
 - "Work context": Q21 "How physically close to other people are you when you perform your current job?" (value 3.5/5.0)
 - "Work activities": Q32 " How important is performing for or working directly with the public to the performance of your current job?" (value 3.0/5.0)

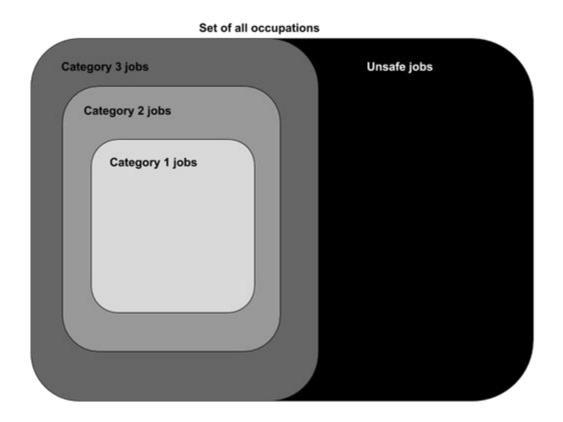
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¹ While the objective of the Employment Projections (EP) program by the U.S. Bureau of Labor Statistics is to provide estimates of occupational trends over a 10-year projection period, we use it as crosswalk as it is the most comprehensive collection of occupation-level data in the US. For this purpose, we focus on the base-year only (2018 in our case) whose data are actual employment figures derived from the OES program, CES program, QCEW and CPS. Indeed, the advantage of using EP program's data is to cover the universe of US occupations hinging on a combination of sources: nonfarm wage and salary employment is covered by OES, CES and QCEW, whereas agricultural industry employment, self-employed workers, and workers in private households are covered by the CPS.

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- 30. Category 2 includes, in addition to jobs that can be conducted remotely, those that entail low physical proximity and limited exposure to customers and to the public. In other words, category 2 includes all jobs already present in category 1, plus those that feature low average answers to both Q21 and Q32.² Category 3 further relaxes this criterion by allowing jobs reporting higher values for Q32 ("Performing for or working directly with public" can display values above 3.0), as such jobs may also require substantial exposure to external persons, while still maintaining low physical proximity.
- 31. Being remote working the safest working arrangement, *category 1* is, by construction, a subset of *category 2*, which in turn is a subset of *category 3*. All the remaining occupations are classified as unsafe (see Figure 1). *Category 3* is thus the least restrictive measure of safety, as it includes workers who may meet many different people during their working activity, even though without close personal contacts.
- 32. At the same time, we require all jobs in *category 2* and 3 to meet the same condition imposed for jobs belonging to *category 1* with respect to question Q29 of the "Work section": "Average respondent says they are exposed to diseases or infection at least once a month". Any job exposed to diseases or infection according to Q29 is classified as unsafe, regardless of whether the conditions on low physical proximity and few contacts are met. Finally, with a procedure analogous to the one described before, we map dummy values from O*NET occupations to SOC occupations and then to ISCO 3-digit codes for *category 2* and *category 3* as well.

Figure 1. Occupation classification: safe and unsafe jobs



² The 3.5 threshold for question Q21 corresponds to "Work more distant than arm's length", the 3.0 threshold for question Q32 corresponds to "Performing for or working directly with public is important".

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Note: The figure describes the relationship among the job categories identified according to different definition of safety. Remote working is the safest working arrangement so that category 1 (light grey) is, by construction, a subset of category 2 (grey), which in turn is a subset of category 3 (dark grey), as the latter relies on the broadest definition of safety. Occupations not included in these three categories are classified as unsafe and belong to the residual category (black).

- 33. Having classified all occupations in one of these four categories, we can then compute the shares of safe jobs (where we consider a job safe if it belongs in one of the first three categories) in countries for which we have access to occupational identifiers from labour force surveys.
- 34. Some occupations well represent the categories that we identified.³ For category 1, for instance, some ISCO codes report a coefficient equal to 1, the maximum value, indicating that these occupations have the highest number of workers who can potentially work remotely. Examples of such occupations are: information and communications technology service managers (ISCO 133), finance professionals (241), legal professionals (261), sales and purchasing agents and brokers (332), and secretaries (412). By construction coefficients for these ISCO codes will also be equal to 1 for category 2 and category 3.
- For this reason, rather than looking at the highest coefficients for category 2, it is more interesting to look at the ISCO codes that feature the largest increases in coefficients when moving from category 1 to category 2. By doing this, we identify occupations where many workers cannot work from home but whose job entails low physical proximity and limited exposure to customers and the public.
- The five occupations for which the coefficient increases the most when moving from category 1 to 36. category 2 are: mixed crop and animal producers (613), blacksmiths, toolmakers and related trades workers (722), wood processing and papermaking plant operators (817), other stationary plant and machine operators (818), and vehicle, window, laundry and other hand cleaning workers (912). Conversely, the occupations for which the coefficient increases the most when moving from category 2 to category 3 are social and religious professionals (263) and heavy truck and bus drivers (833). Wood treaters, cabinet-makers and related trade workers (752), subsistence crop farmers (631) and telecommunications and broadcasting technicians (352) also report lower but sizeable increases.
- 37. Finally, a few examples of "unsafe" occupations reporting a coefficient equal to 0 for category 3 (i.e. ISCO codes with the highest number of workers in jobs belonging to the residual category) are: medical doctors (221), primary school and early childhood teachers (234), nursing and midwifery associate professionals (322), food preparation assistants (941), and waiters and bartenders (513).

³ Detailed information on category coefficients for all ISCO 3-digit codes can be found in Annex A.

4 Data and Results

- 38. We apply our classification of occupations to labour force survey data for 2018 for EU countries (harmonised EU LFS data) and for the United States (CPS, averaging the 12 monthly waves), ending up with a sample of 27 countries: Austria, Belgium, Croatia, Cyprus⁴, the Czech Republic, Denmark, Estonia, Finland, France, Germany, Greece, Hungary, Iceland, Ireland, Italy, Latvia, Luxembourg, the Netherlands, Norway, Portugal, Romania, the Slovak Republic, Spain, Sweden, Switzerland, the United Kingdom and the United States.⁵
- 39. For each country, Figure 2 reports the share of workers (either employees or self-employed persons) holding jobs that can be considered "safe" according to our taxonomy (categories 1, 2 and 3). Workers in safe jobs make up more than 50% of overall employment in 22 countries out of 27. Overall, the average share of safe jobs, weighted by the number of employed individuals in each country, is 51.9%, with Luxembourg reporting the highest share (60.7%) and Spain the lowest (44.1%). The black portion of the bar represents the share of "unsafe" jobs for each country (residual category).
- 40. The figure also illustrates a breakdown according to the three categories defined above. The variation across countries in the incidence of the different categories is quite large.
- 41. The share of workers in *category 1* (i.e. jobs that can be performed from home), represented by the first light grey portion of the bars, ranges from 17.0% in Romania to 43.5% in Luxembourg, with a weighted average of 31.7% for the whole sample. As for *category 2*, given by the sum of the first two portions of the bars, Spain reports the lowest share (37.6%) and Luxembourg the highest (53.1%), with an overall weighted average of 44.9%. When we add also the jobs that require interaction with customers (*category 3*), the cross-country variation declines. This implies that countries in which fewer jobs can be done from home (*category 1*) have relatively more jobs that require infrequent personal contacts and that belong to *category 2* or 3.6

⁴ A. Note by Turkey: The information in this document with reference to "Cyprus" relates to the southern part of the Island. There is no single authority representing both Turkish and Greek Cypriot people on the Island. Turkey recognises the Turkish Republic of Northern Cyprus (TRNC). Until a lasting and equitable solution is found within the context of the United Nations, Turkey shall preserve its position concerning the "Cyprus issue".

B. Note by all the European Union Member States of the OECD and the European Union: The Republic of Cyprus is recognised by all members of the United Nations with the exception of Turkey. The information in this document relates to the area under the effective control of the Government of the Republic of Cyprus.

⁵ We could not exploit data from Bulgaria, Lithuania, Malta, Poland and Slovenia due to missing information on many of the dimensions analysed.

⁶ In the US the fraction of jobs that require contacts with customers in addition to co-workers and that are not suitable for remote arrangements, but are still considered safe according to our taxonomy, reaches 8%, the highest percentage of our sample.

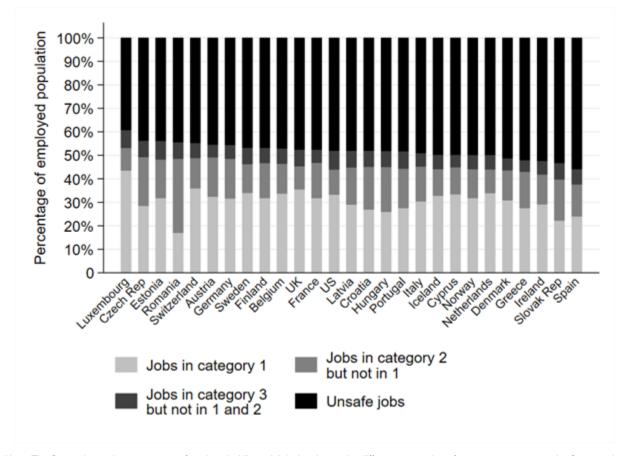


Figure 2. Overall shares of jobs by category and country

Note: The figure shows the percentage of workers holding a job belonging to the different categories of our taxonomy across the 27 countries of the sample. Data refer to 2018.

Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

Heterogeneity across sectors, occupations and firms

- 42. Figure 3 displays the distribution of jobs in categories 1 and 3 across economic sectors, following the NACE Rev. 2 (2008) classification, pooling data from all countries in the sample. Histograms display concentration indexes, computed as the ratio between the share of jobs of category i in sector i over the share of category i in total employment. A value greater (lower) than one of the index, denotes sectors over-represented (under-represented) in that specific category.
- 43. In sectors like "Financial and insurance activities", "Professional, Scientific and Technical activities" and "Information and Communication", the share of jobs that can be carried out remotely is twice as large as in the overall labour market. In these sectors, the share of jobs that can be considered safe according to our broader definition (category 3 jobs) is close to 100%. At the other extreme of the distribution, sectors like "Human health and social work activities", "Accommodation and food service activities" and "Households as employers" report the lowest concentration indices for category 3 jobs. The agricultural sector represents a peculiar case: it has the second lowest share of jobs that can be conducted remotely, but when it comes to the share of safe jobs the concentration index is above 1. This can be explained by

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⁷ We take a weighted average of the country-specific employment shares taking as weights the relative size of employment in each country and category. Information at the country level can be found in Annex A.

the fact that many activities in agriculture can be carried out preserving physical distance among workers and only sporadic interactions are needed mostly with co-workers.

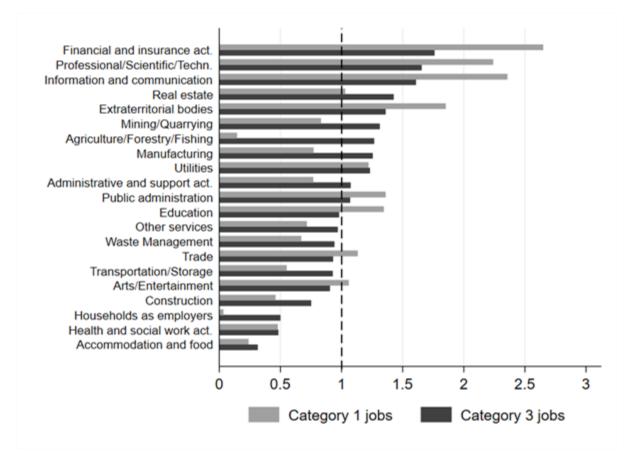


Figure 3. Concentration indexes of job categories by economic sector

Note: The figure shows concentration indexes for *category 1* and *category 3* jobs by economic sector (Nace rev 2). Concentration indexes are computed as the ratio between the share of jobs of category *i* in sector *j* over the share of category *i* in total employment, pooling data from the 27 countries of the sample. Numbers greater (lower) than one (vertical dashed bar) denote over-representation (under-representation) in that specific category. Data refer to 2018.

Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

- 44. Figure 4 displays the five safest occupations and the five least safe occupations at ISCO 2-digits. In occupations like health, personal care, food preparation, and refuse workers, the share of unsafe jobs is particularly large. Combined with Figure 3, the large cross-occupation dispersion in the incidence of safe jobs is an indicator of the likely extent of job and worker reallocation that will follow the pandemic. Indeed, given that job reallocation is the sum of employment-weighted firm-level employment growth rates, it is increasing in the heterogeneity of the impacts of the pandemic.
- 45. There is evidence that firms and workers are redirecting search away from these risky occupations (Hensvik, Le Barbanchon and Rathelot, 2020_[3]), and surveys of employers indicate that firms implementing physical distancing may suffer marked declines in productivity and even in capacity and production levels. Thus, both labour demand and supply factors may induce substantial reallocation of jobs and workers away from these relatively unsafe occupations and sectors.
- 46. A significant downsizing can be expected in firms operating in sectors with lower productivity and in which labour supply will decline as a consequence of COVID-19. Before the pandemic, such firms were

employing a significant portion of the overall workforce, but labour supply and labour demand are now selfreinforcing in reducing employment. Sectors like "Arts, entertainment and recreation" and "Accommodation and food service activities" jointly employ 29.1 million workers in our sample, corresponding to slightly less than 8% of total employment, a share comparable to half of that of the public sector.8

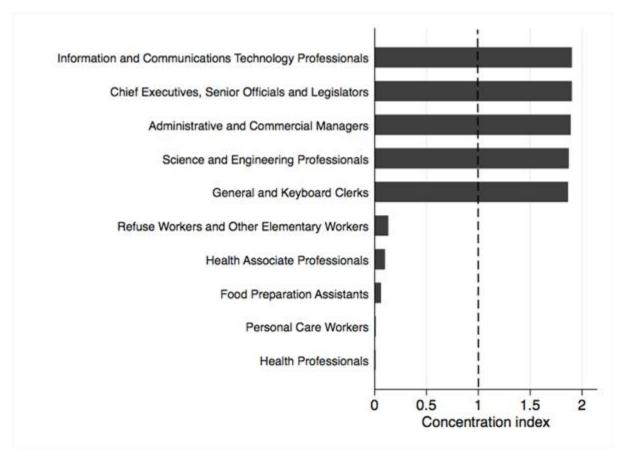


Figure 4. Concentration indexes of category 3 jobs by ISCO-2d occupation

Note: The figure reports the 5 occupations at the ISCO 2-digit level at the top and at the bottom of the distribution of concentration indexes for category 3. Concentration indexes are computed as the ratio between the share of jobs of category 3 in occupation j over the share of category 3 in total employment, pooling data from the 27 countries of the sample. ISCO code 95 has been dropped due to inconsistencies between ONET and ICP INAPP data. Numbers greater (lower) than one (vertical dashed bar) denote over-representation (under-representation) in that specific category. Data refer to 2018.

Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

47. Job creation will likely be stronger in the health sector and in those industries that serve the health sector also as a result of stronger public expenditures in these strategic activities. Such industries revolve around two main poles: the pharmaceutical industry and healthcare services. The first also encompasses the chemical industry, part of the packaging industry, research centres, logistics and pharmaceutical wholesale and retail trade. The second encompasses the supply of goods (manufacturing of hospital

⁸ Construction also features a large share of unsafe jobs. However, injury risk was particularly high in this sector even before the pandemic, and not all countries enforced the lockdown in construction. Thus, we consider it to be a rather special case.

equipment and devices) and services (cleaners, hospital assistance and security, linen rental, food services), the management of special waste and the insurance sector.⁹

Heterogeneity across rural vs. urban areas

- 48. Another important dimension of potential reallocation relates to the place of residence of individuals. Higher population density is likely to increase the risk of infection, irrespective of the characteristics of jobs, as workers are for instance more likely to commute by public transportation. On the other hand, it is also possible that metropolitan and non-metropolitan areas have different occupational structures, and thus a different prevalence of safe or unsafe occupations. Commuting is not captured in our data, but we can nevertheless look at the incidence of safe occupations according to the population density in the place of residence.¹⁰
- 49. Figure 5 documents that metropolitan areas feature a higher share of jobs that can be done from home (*category 1* jobs) compared to the whole economy, whereas safe jobs in general (including those in *category 3*) seem to be more evenly distributed across areas.¹¹ Vertical bars measure the cross-country variation in these concentration indexes.
- 50. In Figure 6 we show the additional share of jobs that each category brings to the total share of safe jobs as we gradually expand the definition of safety to go beyond remote working. We also plot the share of "unsafe" jobs, so that the total of each pie adds up to total employment. In line with Figure 5, the share of safe jobs is similar in urban and rural areas, but non-metropolitan areas show a higher share of jobs belonging to *category 2* but not to *category 1* (i.e. jobs that entail low physical proximity and limited exposure to customers and public, but that cannot be conducted remotely). Likely, part of such jobs belongs to the agricultural sector, mostly present in rural and scarcely populated areas.
- 51. Figure 7 provides a more granular description of areas, relying on the EU LFS methodology to describe different degrees of urbanisation (unfortunately, this breakdown is not available for the US). According to Figure 7, jobs that can be performed remotely are over-represented in cities and underrepresented in rural areas, whereas unsafe jobs are slightly over-represented in rural areas.
- 52. Figure 8 shows no stark differences in the percentage of population living in different areas by age group. People aged 25 to 34 years are over-represented in cities, whereas the age distribution is more skewed towards the oldest individuals in rural areas. Yet the demand for essential services by the elderly population in domains like health and personal care (where unsafe jobs are prevalent; see Figure 4), might contribute to explain the prevalence of unsafe jobs in rural areas.

⁹ Estimates on the size and features of these industries are not possible with our data, which report only aggregate information in terms of economic sectors.

¹⁰ Clearly the availability and usage of public transportation and the commuting habits of workers more in general are important dimensions that affect the risk of contagion.

¹¹ Metropolitan areas are defined as areas with more than 100,000 individuals.

¹² Cities are defined as areas where at least 50% of residents live in high-density clusters, i.e. contiguous grid cells of 1 km2 with a density of at least 1,500 inhabitants per km2 and a minimum population of 50,000. In rural areas, more than 50% of the population lives in rural grid cells, defined as grid cell outside high-density clusters and urban clusters (cluster of contiguous grid cells of 1 km2 with a density of at least 300 inhabitants per km2 and a minimum population of 5,000). Finally, towns are defined as areas where less than 50% of the population lives in rural grid cells and less than 50% live in high-density clusters.

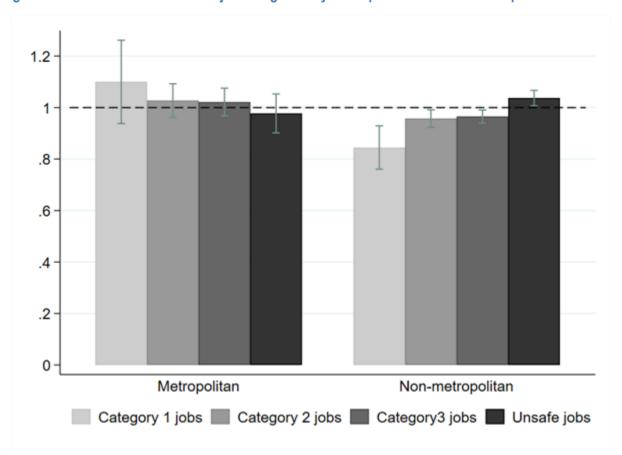


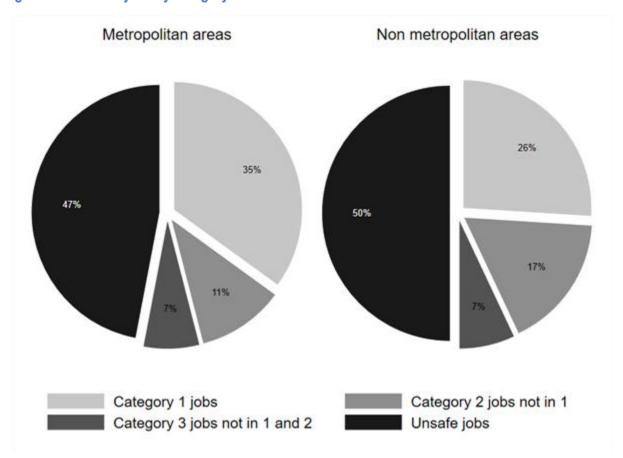
Figure 5. Concentration indexes of job categories by metropolitan and non- metropolitan area

Note: The figure shows concentration indexes of job categories by living area. Non-metropolitan areas are those with less than 100,000 inhabitants. For European countries, Towns and suburbs and Rural areas (as defined in EU LFS) are aggregated into Non-metropolitan. Concentration indexes are computed as the ratio between the share of jobs of category *i* in area *j* over the share of category *i* in total employment, pooling data from the 27 countries of the sample. Numbers greater (lower) than one (horizontal dashed bar) denote over-representation (under-representation) in that specific category. Vertical bars measure one standard deviation above and below the cross-country average of concentration indexes. Data refer to 2018.

Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

53. Unsafe jobs are also over-represented in small firms (Figure 9). This is consistent with the risk exposure in the accommodation and food sectors, but may also have to do with the presence of fixed costs in organising remote working. Early evidence from real-time privately-owned data in the United States also points to a concentration of job losses in small firms (Chetty et al., 2020_[16]). In Europe, small and medium enterprises (SMEs) have been among the main intended beneficiaries of the short-time work schemes introduced to mitigate the impact on unemployment of the crisis. Indeed, STW schemes have been extended in several countries to cover also the small business sector (Giupponi and Landais, 2020_[17]), although the take-up rate among SMEs has been relatively low (OECD, 2020_[18]).

Figure 6. Shares of jobs by category and area



Note: The figure shows the percentage of workers with a job belonging to the different categories of our taxonomy across the 27 countries of our sample, by area of residence. For European countries, Towns and suburbs and Rural areas are aggregated into Non-metropolitan. Data refer to 2018.

Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

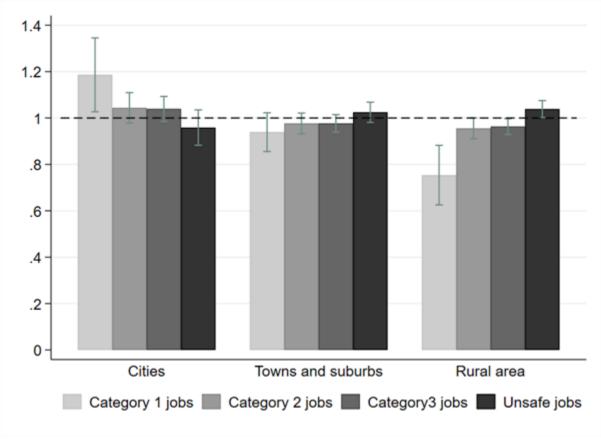
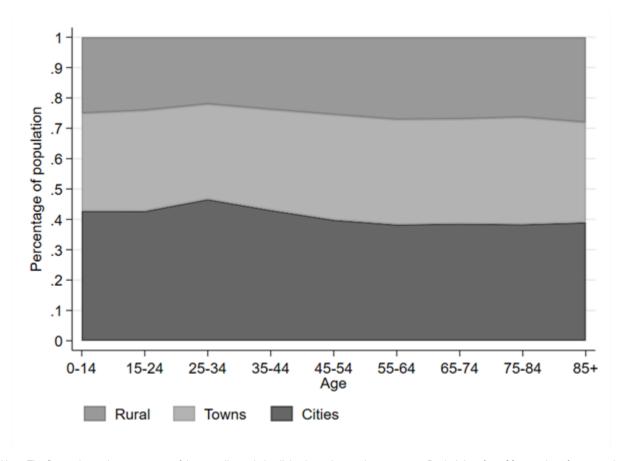


Figure 7. Concentration indexes of job categories by city, town and rural areas

Note: The figure shows concentration indexes of job categories by area of residence. Definition of areas follows the methodology adopted by Eurostat. In cities, at least 50% lives in high-density clusters, defined as contiguous grid cells of 1 km2 with a density of at least 1,500 inhabitants per km2 and a minimum population of 50,000. In rural areas: more than 50% of the population lives in rural grid cells, defined as grid cell outside high-density clusters and urban clusters (cluster of contiguous grid cells of 1 km2 with a density of at least 300 inhabitants per km2 and a minimum population of 5,000). In towns, less than 50% of the population lives in rural grid cells and less than 50% live in high-density clusters. Concentration indexes are computed as the ratio between the share of jobs of category i in living area j over the share of category i in total employment, pooling data from the 26 countries of the sample (no data available for the United States). Numbers greater (lower) than one (horizontal dashed bar) denote over-representation (under-representation) in that specific category. Vertical bars measure one standard deviation above and below the cross-country average of concentration indexes. Data refer to 2018. Source: European Labour Force Survey (EU LFS).

Figure 8. Population shares across areas



Note: The figure shows the percentage of the overall population living in each area, by age group. Pooled data from 26 countries of our sample (data are not available for the US). Data refer to 2018.

Source: European Labour Force Survey (EU LFS).

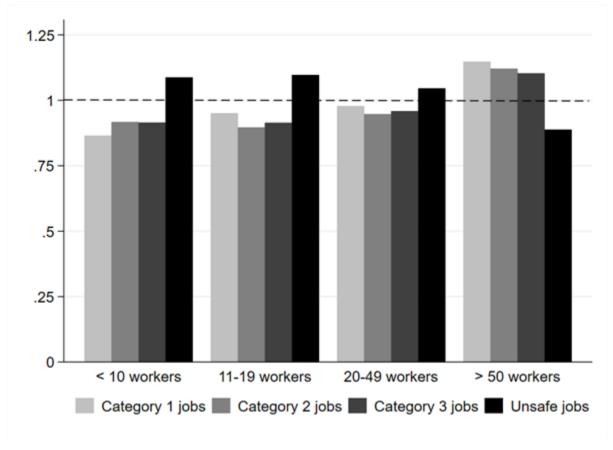


Figure 9. Concentration indexes of job categories by firm size

Note: The figure shows concentration indexes for job category by size of the firm. Concentration indexes are computed as the ratio between the share of jobs of category i in size group j over the share of category i in total employment, pooling data from 26 countries of the sample (data are not available for the US). Numbers greater (lower) than one (vertical dashed bar) denote over-representation (under-representation) in that specific category. Data refer to 2018.

Source: European Labour Force Survey (EU LFS).

Heterogeneity across workers

- 54. The results presented so far suggest that a large fraction of workers (about one sixth of the total) may be at risk of being dismissed or having to face significant changes in the way they work, should the pandemic be long lasting. The high prevalence of unsafe jobs in small firms might also results in the exit of business units and firms closures: job losses driven by firm exit, as opposed to downsizing of continuing units, would be less gradual. Traditional measures to smooth over time labour market adjustments - such as employment protection, and short-time work – or even the banning altogether of layoffs introduced in some countries, may prove rather ineffective in this context and are becoming unsustainable with the prolongation of the crisis.
- It is therefore of uttermost importance to evaluate which are the categories of workers likely to be most involved in this reallocation away from the epidemiological hazard. In particular, a key issue is whether these are the same workers already in a vulnerable position at the outset of the crisis.
- The analysis of the distribution of safe and unsafe jobs by worker characteristics can also shed light on the health complications potentially associated to a second wave of the pandemic. A key dimension to be considered in this context is age. A consensus seems to be emerging in the medical literature that

males over the age of 60 are significantly more likely to develop serious or critical forms of COVID-19 infection (Poletti et al., 2020_[19]). The evidence to date also points overwhelmingly to much higher mortality rates for elderly men.¹³

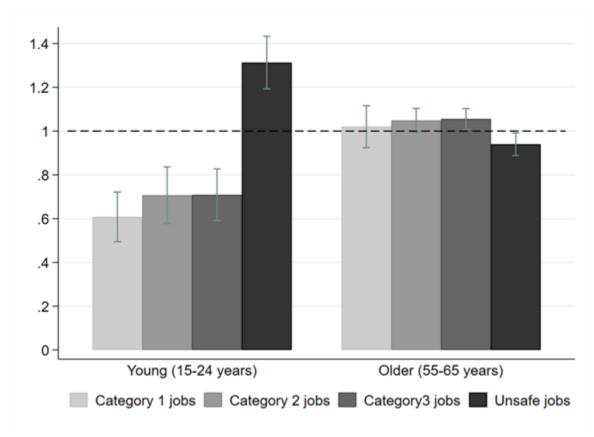


Figure 10. Concentration indexes of job categories by age group

Note: The figure shows concentration indexes of job categories by age group. Age groups reported are the two at the extremes of the working-age interval: 15-24 years and 55-65 years. Concentration indexes are computed as the ratio between the share of jobs of category *i* in group *j* over the share of category *i* in total employment, pooling data from the 27 countries of the sample. Numbers greater (lower) than one (horizontal dashed bar) denote over-representation (under-representation) in that specific category. Vertical bars measure one standard deviation above and below the cross-country average of concentration indexes. Data refer to 2018.

Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

57. The average age of workers in safe jobs is around 43, with little variation among the three different categories. The average age of workers in jobs that we label unsafe is slightly lower, at around 41. This is in line with Figure 10, which shows concentration indices for safe jobs (*category 1* to *category 3*) at the two extremes of the age distribution: for young (15-24 years old) and older workers (55-65 years old). Indeed, while the concentration index of safe occupations among older workers is slightly above 1, safe occupations are under-represented among the youngest workers (such results are consistent across all

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¹³ It should be stressed here that age is of course not the only determinant of mortality risk from Covid-19, and that other pre-existing medical conditions probably play an important role. Unfortunately, we do not observe individual medical conditions in our data.

¹⁴ LFS data only report age as a categorical variable representing the midpoint of the 5-year age interval the individual belongs to. This clearly affects the precision of our estimates for the average age.

27 countries; see Figure A B. 1 in Annex B). A similar pattern is detected if we consider specifically the relative presence of young workers in occupations that are suitable for remote working. As young workers are less likely to develop severe forms of the disease, their over-representation in epidemiologically hazardous occupations could reduce the risk of job-related mortality during the pandemic. 15

This concentration of young workers in unsafe jobs may be related to selection effects: many occupations in category 1 (such as professionals in Business Administration) require high levels of skills, and the more skilled individuals below age 24 are likely to be still in education. Another explanation is that young workers at the very beginning of their career are involved in lower ranked, often front-office, positions, involving frequent and risky contacts with customers. Indeed, the share of workers involved in safe occupation is steadily increasing with age up to the age of 39, and then stabilises at about 54% (Figure 11). Interestingly, this flattening in the age profile of the exposure to epidemiological risk is the by-product of a decline at older ages of the share of jobs that can be carried out in remote, and an increase of those that involve limited interactions, either with co-workers or customers.

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¹⁵ Clearly being a young worker does not automatically makes the exposure to risky jobs worthwhile. However, an allocation of jobs where younger individuals are employed in riskier occupations is likely to drastically reduce mortality. Indeed, when riskier jobs are essential for the functioning of the economy and need to be performed, the best allocation is one where individuals performing them are those with lower probability of dealing with more aggressive forms of Covid-19. In this regard, the literature studying optimal lockdown policies often prescribes a differentiation in terms of age (see Acemoglu et al. (2020[27]) and Ichino, Favero and Rustichini (2020[28]). Moreover, it is worth stressing that here we are not considering spillover effects, notably the possibility of young workers transmitting the disease to more vulnerable members of their family or social network. This is of course an important issue to consider in the design of policies to contain the pandemic, but is something that we are not in a position to analyse with the available data.

.6 Percentage of employed population .5 .3 .2 .1 0 15-19 20-24 25-29 30-34 35-39 40-44 45-49 50-54 55-59 60-64 Age Jobs in category 2 Jobs in category 3 Jobs in category 1 but not in 1 but not in 1 and 2

Figure 11. Overall shares of jobs by category and age

Note: The figure shows the percentage of workers in the different job categories of our taxonomy, by age group. Pooled data from the 27 countries of the sample. Data refer to 2018.

Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

- 59. In 19 countries out of 27 (Figure A B. 2 in Annex B) older workers are under-represented among the jobs that can be done from home. This can be also explained by the lower level of proficiency of older adults in the use of digital devices (OECD, 2015_[20]).
- 60. Women are over-represented at the two ends of the work-safety ladder, as they are more likely to be employed both in jobs that can be carried out remotely and in unsafe jobs (Figure 12). This indicates *inter alia* that it could be fairly misleading to confine the definition of safe jobs to those that can be carried out from home, as done by most of the literature reviewed in Section II. The over-representation of women in unsafe jobs involves all countries, with the exception of Cyprus¹⁶, Greece and Romania (Figure A B. 3 in Annex B).¹⁷

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A. Note by Turkey: The information in this document with reference to "Cyprus" relates to the southern part of the Island. There is no single authority representing both Turkish and Greek Cypriot people on the Island. Turkey recognises the Turkish Republic of Northern Cyprus (TRNC). Until a lasting and equitable solution is found within the context of the United Nations, Turkey shall preserve its position concerning the "Cyprus issue".
B. Note by all the European Union Member States of the OECD and the European Union: The Republic of Cyprus is recognised by all members of the United Nations with the exception of Turkey. The information in this document relates to the area under the effective control of the Government of the Republic of Cyprus.

¹⁷ This is partly due to the fact that occupations that are traditionally women-dominated, like nurses and primary school and early childhood teachers, feature unsafe jobs only.

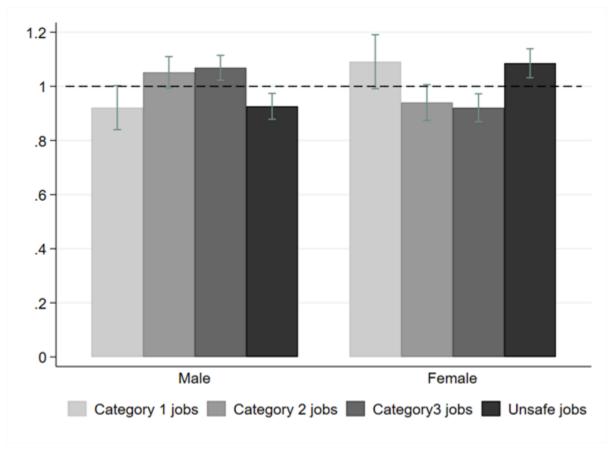


Figure 12. Concentration indexes of job categories by gender

Note: The figure shows concentration indexes for job categories by gender. Concentration indexes are computed as the ratio between the share of jobs of category *i* for gender *j* over the share of category *i* in total employment, pooling data from the 27 countries of the sample. Numbers greater (lower) than one (horizontal dashed bar) denote over-representation (under-representation) in that specific category. Vertical bars measure one standard deviation above and below the cross-country average of concentration indexes. Data refer to 2018. Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

61. There is instead a monotonic relationship between educational attainments of the workforce and exposure to epidemiological risk (Figure 13). Low-educated workers are largely over-represented in unsafe jobs.

1.8
1.6
1.4
1.2
1
1.8
8
6
4
2
0
Low Middle High
Category 1 jobs Category 2 jobs Category3 jobs Unsafe jobs

Figure 13. Concentration indexes of job categories by education

Note: The figure shows concentration indexes for job categories by education level. We rely on LFS threefold categorisation derived from ISCED2011 (low: lower secondary, middle: upper secondary, high: higher education attainment). Concentration indexes are computed as the ratio between the share of jobs of category *i* for education level *j* over the share of category *i* in total employment, pooling data from the 27 countries of the sample. Numbers greater (lower) than one (horizontal dashed bar) denote over-representation (under-representation) in that specific category. Vertical bars measure one standard deviation above and below the cross-country average of concentration indexes. Data refer to 2018.

Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

Hazardous jobs and economic vulnerability

- 62. A better assessment of the economic vulnerability of the workers most likely to be made redundant in case of a long lasting epidemiological risk may come by analysing endogenous (to the labour market) characteristics such as incomes, job security, and under-employment.
- 63. Figure 14 reports concentration indices by quintile of the earning distribution. The focus here is on dependent employment. Workers holding safe jobs are seriously under-represented at the bottom of the distribution. This is especially true for jobs in *category 1*, whose prevalence markedly increases as we move toward the upper quintiles of the earnings distribution.

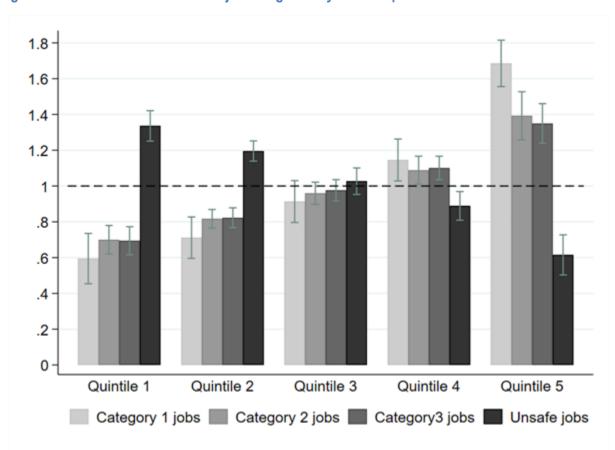


Figure 14. Concentration indexes of job categories by income quintiles

Note: The figure shows concentration indexes for job categories by income quintile. Concentration indexes are computed as the ratio between the share of jobs of category *i* for quintile of income *j* over the share of category *i* in total employment, pooling data from 20 countries of the sample. Data on income for Austria, the Czech Republic, Finland, Iceland, Norway, Spain and Sweden are not available. Numbers greater (lower) than one (horizontal dashed bar) denote over-representation (under-representation) in that specific category. Vertical bars measure one standard deviation above and below the cross-country average of mean of the country-specific concentration indexes. Data refer to 2018. Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

64. We find a strong concentration of unsafe jobs in families of more than five members (Figure 15). Incidentally, large families may be at a serious disadvantage also when carrying out safe jobs: home is arguably a very poor substitute to the office if a large family lives in a small apartment, especially if children or other family members require assistance by those staying at home (e.g. because of school closures).

1.4
1.2
1.3
8.6
6.4
4.2
1.2 people 3.4 people 5-6 people More than 6

Category 1 jobs Category 2 jobs Category 3 jobs Unsafe jobs

Figure 15. Concentration indexes of job categories by household size

Note: The figure shows concentration indexes for job categories by household size. Concentration indexes are computed as the ratio between the share of jobs of category *i* for household size *j* over the share of category *i* in total employment, pooling data from the 27 countries of the sample. Numbers greater (lower) than one (horizontal dashed bar) denote over-representation (under-representation) in that specific category. Vertical bars measure one standard deviation above and below the cross-country average of concentration indexes. Data refer to 2018. Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

65. Finally, epidemiological risk appears to be positively correlated with unemployment risk. Job losses are typically concentrated on fixed-term contracts, especially in European countries with strong employment protection. These contracts are over-represented in the pool of unsafe jobs (Figure 16), and such evidence is consistent across examined countries. Part-timers are also disproportionally involved (Figure 17) and they are frequently under-employed (27.2% of part-time was involuntary in the EU27 even in the buoyant labour market conditions of 2018). In the United States solo self-employed are also over-represented in the pool of unsafe jobs (Figure 18). Thus, it should not come as a surprise that unsafe jobs are more prevalent among workers with relatively short tenures (i.e., having been for less than 6 months in the current job, Figure 19).

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¹⁸ Concentration indexes for unsafe jobs among workers with a temporary contract are above 1 for all 26 countries analysed. Austria, Switzerland and Germany report the lowest figures (around 1.1), whereas Romania and Estonia the highest (around 1.5).

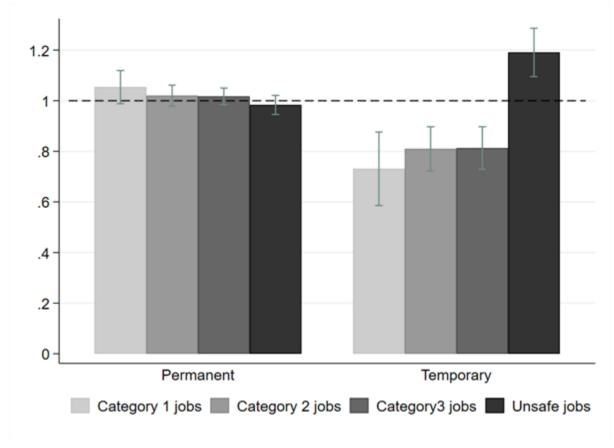
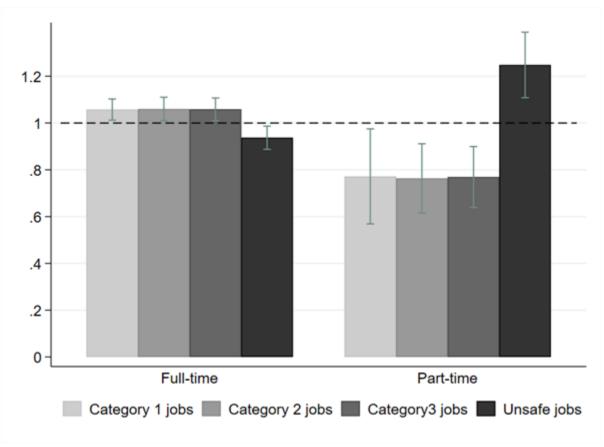


Figure 16. Concentration indexes of job categories by type of contract

Note: The figure shows concentration indexes for job categories by contract type. Concentration indexes are computed as the ratio between the share of jobs of category *i* for type *j* over the share of category *i* in total employment, pooling data from 26 countries of the sample (data are not available for the US). Numbers greater (lower) than one (horizontal dashed bar) denote over-representation (under-representation) in that specific category. Vertical bars measure one standard deviation above and below the cross-country average of concentration indexes. Data refer to 2018.

Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

Figure 17. Concentration indexes of job categories by working time arrangement



Note: The figure shows concentration indexes for job categories by working-time arrangement. Concentration indexes are computed as the ratio between the share of jobs of category *i* for arrangement *j* over the share of category *i* in total employment, pooling data from the 27 countries of the sample. Numbers greater (lower) than one (horizontal dashed bar) denote over-representation (under-representation) in that specific category. Vertical bars measure one standard deviation above and below the cross-country average of concentration indexes. Data refer to 2018.

Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

1.4 1.2 .8 .6 .4 .2 With employees Without employees Category 1 jobs Category 2 jobs Category3 jobs Unsafe jobs

Figure 18. Concentration indexes of job categories by type of self-employment in the US

Note: The figure shows concentration indexes of job categories by type of self-employment. Concentration indexes are computed as the ratio between the share of jobs of category i for type of self-employment j over the share of category i in total employment. Data refer to US in 2018 (data are not available for EU countries). Numbers greater (lower) than one (horizontal dashed bar) denote over-representation (underrepresentation) in that specific category.

Source: Current Population Survey (CPS).

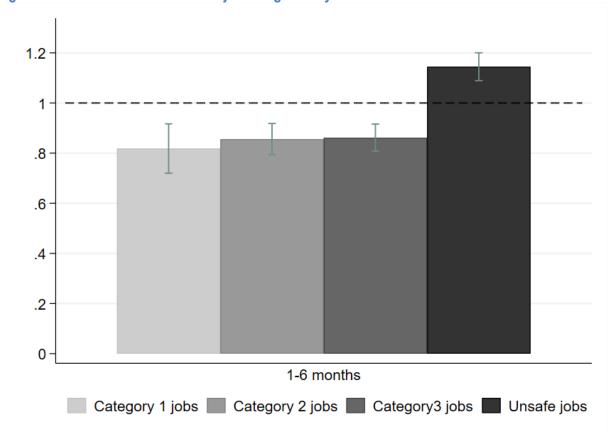


Figure 19. Concentration indexes of job categories by tenure

Note: The figure reports concentration indexes of job categories for workers with short tenure (entered the current employment over the last 6 months). Concentration indexes are computed as the ratio between the share of jobs of category *i* among workers with short tenure over the share of category *i* in total employment, pooling data from 26 countries of the sample (data are not available for the US). Numbers greater (lower) than one (horizontal dashed bar) denote over-representation (under-representation) in that specific category. Vertical bars measure one standard deviation above and below the cross-country average of concentration indexes. Data refer to 2018.

Source: European Labour Force Survey (EU LFS).

Targeting and reallocation

- 66. Overall, there is no evidence that COVID-19 acts as a Great Leveller like the Black Death, the Russian revolution, and the World Wars (Scheidel, 2018_[21])). Job-related epidemiological risk has a very uneven distribution across sectors, occupations and firms. It also involves a rather specific worker profile, broadly corresponding to the same characteristics that even in normal times are associated with a high risk of job loss. These workers are then at a double disadvantage, as they might have lower chances of finding a new job following a pandemic-induced layoff twice vulnerable because their job losses can be persistent as they had already a weak labour market position before the crisis.
- 67. The fact that SMEs are hit particularly hard in this recession, compared for instance with the Great Recession, poses a major challenge to labour market policies aimed at stabilizing employment over the cycle as these policies are often not tailored to the small business sector and the solo self-employed. Furthermore, plant closures, more frequent among small firms, would destroy at the same time firm-specific human, physical and relational capital.
- 68. There is a core group of workers who are particularly exposed to long spells of joblessness and labour market related hardship. This group is mainly composed of individuals with low levels of education, currently employed in small units and performing unsafe occupations in the two sectors mentioned at the

outset (arts, entertainment and recreation, and accommodation and food service activities). We estimate that in the countries covered by our analysis there are 2.0 million such individuals, representing 0.5% of the total workforce and 6.7% of the total employment in the two aforementioned sectors. 19

- 69. These very vulnerable groups, as the other holders of unsafe jobs, are distributed rather uniformly over the age distribution above the prime age, and involve typically a higher share of very young people (below the age of 25).²⁰ Hence, early retirement is not an option, even though it can appear tempting from a political point of view in countries with a large share of older voters.
- In a number of countries, the policy response has been to extend the standard policy tools used to contain job losses - employment protection, and short-time work - to small firms. A few countries (e.g., Greece, Spain and Italy), have banned economic layoffs in all kind of firms. In almost all European countries, the coverage of STW has been extended to small business while funding subsidised working time reductions via general government revenues.²¹ These measures were necessary during the lockdown, but can only be temporary. If protracted over time, they would hinder worker reallocation.
- Reallocation is even more important when account is made of the increasing number of people put at the margin of the labour market by the hiring freeze and the collapse of new business start-ups. STW is more costly than unemployment benefits because not only it typically offers higher replacement rates than unemployment benefits, but it also involves moral hazard problems that can be particularly serious in the case where there is no experience-rating and small firms are involved that operate in sectors not directly exposed to the pandemic risk.
- 72. Serious consideration should therefore be given to: i) better targeting the policies to the sectors, occupations and firms most hardly hit by the crisis; and ii) devising policies, such as combinations of STW and wage insurance²², that could encourage the mobility of the workers that are twice vulnerable under the pandemic towards those occupations and sectors that may offer greater employment opportunities.
- 73. Also, given that the activities that workers reallocated to different firms and sectors will be performing are likely to differ from those in their previous occupations, offering training courses could help make the transition smoother. In a context of support for this reallocation, policies could also encompass hiring incentives for firms able to absorb workers released by unsafe or less productive sectors.
- Most of the job creators notably those related to the health value chain could involve mainly skilled workers, hence may not offer employment opportunities to the twice vulnerable groups described above. There may be employment opportunities even for unskilled workers in essential activities and in new disinfection-related jobs created with the goal of containing the pandemic. The problem is that these jobs may carry with them significant health risk and offer relatively low wages, and hence may not be particularly appealing even to the long-term unemployed as discussed in the next section.

¹⁹ Since information on firm size are not available for the US, we assume that the EU share of workers in firms with less than 20 employees among low-educated workers in unsafe jobs in the two aforementioned sectors is equal to the US one for the same set of individuals.

²⁰ See Figure A B. 5 in Annex B.

²¹ See OECD (2020_[18]) for a review of the economic initiatives undertaken so far by different countries.

²² With "wage insurance" we refer to a measure complementing the wage of workers accepting to move to sectors offering lower wages compared to those of the initial employment.

Essential and non-essential jobs: How risky? Who does them?

75. In order to identify those jobs that can be considered essential, we use the taxonomy provided in Fasani and Mazza (2020_[14]), which identifies the occupations that need to be performed even during a pandemic in order to keep citizens healthy, safe and fed. The list of such "key" occupations can be found in Table A A. 19 in Annex A.

76. Essential occupations employ 119.5 million workers in our sample, representing 32.5% of the total employment.²³ About 60% of these essential workers (roughly 70 million people) hold a job that we classify as unsafe. Indeed, as shown by Figure 20, unsafe jobs are over-represented in essential occupations. Norway is the country with the highest share of unsafe jobs among essential workers (66%), whereas Romania is the lowest (35%). Vice versa, safe jobs, notably activities that can be carried out remotely, are severely under-represented in essential occupations. We estimate that only 19% of essential workers have a job that can be performed remotely.

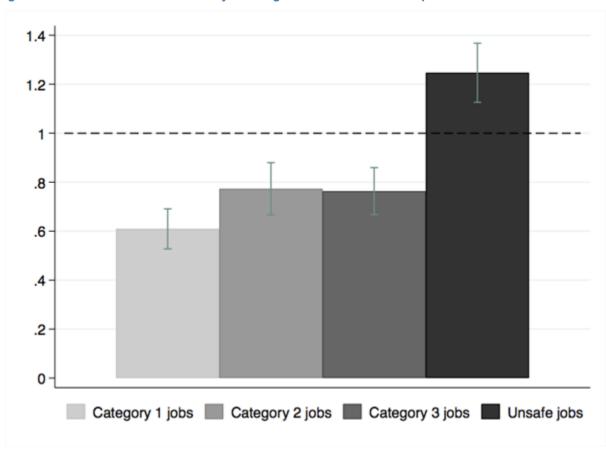


Figure 20. Concentration indexes of job categories in essential occupations

Note: The figure reports concentration indexes of job categories in essential occupations. Concentration indexes are computed as the ratio between the share of jobs of category *i* in occupations considered essential over the share of category *i* in total employment, pooling data from the 27 countries of the sample. Numbers greater (lower) than one (horizontal dashed bar) denote over-representation (under-representation) in that specific category. Vertical bars measure one standard deviation above and below the cross-country average of concentration indexes. Data refer to 2018.

Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

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²³ Information at the country level can be found in Table A A. 20 in Annex A.

77. These jobs often offer low wages, and employ disproportionally migrant workers who have typically lower reservation wages than natives.²⁴ Migrants are indeed over-represented among both essential occupations and unsafe jobs (Figure 21). As shown by Fasani and Mazza (2020[14]), occupations like cleaners and helpers, mining and construction, machine and food processing operators are often dominated by migrants.

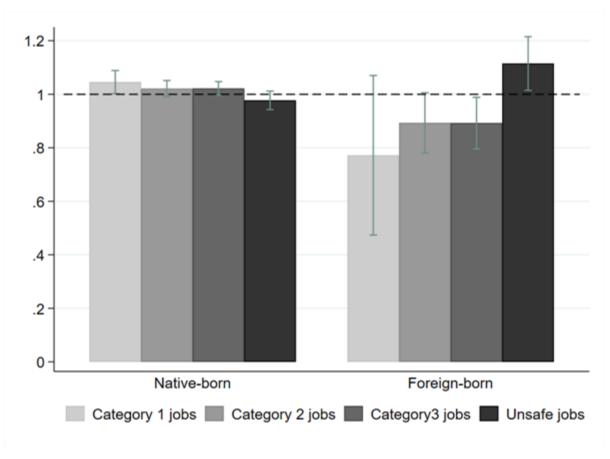


Figure 21. Concentration indexes of job categories by nativity status

Note: The figure shows concentration indexes for job categories by country of origin. Concentration indexes are computed as the ratio between the share of jobs of category i for status j over the share of category i in total employment, pooling data from the 27 countries of the sample. Numbers greater (lower) than one (horizontal dashed bar) denote over-representation (under-representation) in that specific category. Vertical bars measure one standard deviation above and below the cross-country average of concentration indexes. Data refer to 2018. Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

78. To attract more workers (and in particular young workers who are less exposed to the risk of severe forms of COVID-19), under conditions in which migration is restricted by tighter border controls, wages should compensate for the higher epidemiological risk involved by these jobs, a risk that was not perceived before the COVID-19 pandemic, as documented in the following section.

THE NEW HAZARDOUS JOBS AND WORKER REALLOCATION

²⁴ In the US, the only country for which we have data on ethnicity, black and other minority ethnic groups tend to be over-represented in unsafe occupations. On the contrary, Asians tend to be over-represented in category 1 jobs while white individuals perform mostly perform jobs in safe occupations, but in no specific category (see Figure A B. 8 in Annex B).

- 79. The notion of "essential" occupations also allows for the identification of an additional group of highly vulnerable workers, namely people holding unsafe jobs in non-essential occupations. These workers are in fact likely to face a particularly high risk of layoff, as their jobs are presumably among the first to be affected by lockdown measures, and among the last to be authorised to resume. According to our estimates, roughly 140 million workers in EU countries have a job in non-essential occupations, about two thirds of the total EU employment; 58.5 million of them hold an unsafe job (27% of the total EU employment).
- 80. Similar to what we found for vulnerable workers considered in the previous section (i.e. individuals with low education levels, in small firms in arts, entertainment and recreation, construction and accommodation and food service activities), the traits associated with labour market hardship are over-represented among workers with unsafe jobs in non-essential activities. Figure 22 shows that being an immigrant, having a temporary contract and having a low level of education are predominant characteristics among these workers.²⁵ Not surprisingly, accommodation and food service activities, commercial and wholesale trade, construction, other services, and arts, entertainment and recreation sectors are over-represented among holders of unsafe jobs in non-essential occupations.²⁶

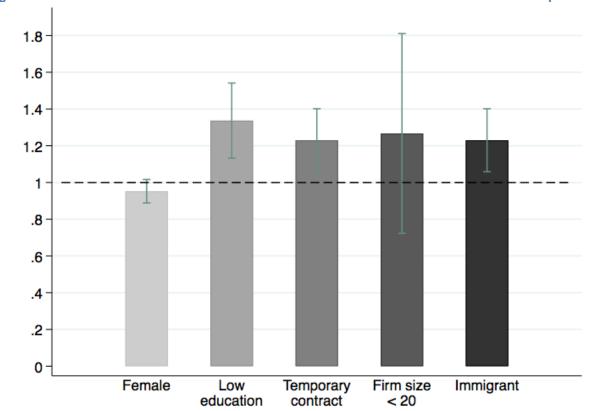


Figure 22. Concentration indexes of workers' characteristics in unsafe non-essential occupations

Note: The figure shows concentration indexes of individual characteristics for workers holding unsafe jobs in non-essential occupations (as defined by Fasani and Mazza, 2020). Concentration indexes are computed as the ratio between the share of workers with a specific trait among holders of unsafe jobs in non-essential occupations over the share of workers with that specific trait in total employment, pooling data from the 26 countries of the sample (data not available for the United States). Numbers greater (lower) than one (horizontal dashed bar) denote over-representation (underrepresentation) for that specific characteristic. Vertical bars measure one standard deviation above and below the cross-country average of concentration indexes. Data refer to 2018.

Source: European Labour Force Survey (EU LFS).

²⁵ The age distribution of these workers, however, does not show relevant differences compared to the economy-wide distribution. See Figure B.6 in Annex B.

²⁶ See Figure B.7 in Annex B.

A risk-premium in unsafe jobs?

- 81. In a perfect labour market – where both workers and firms are price takers – in presence of a double heterogeneity (workers having different views as to their preferred income-risk combination and firms using different technologies) equilibrium wages compensate for differences in job-related health risk. More risk averse workers would accept lower wages only in exchange to a lower exposure to job related health risk. The opposite would happen for less risk-averse workers, as they would accept risky jobs insofar as they are paid more than the other jobs.
- 82. There is therefore a matching of workers and firms in either relatively low pay and low risk jobs or in high pay and high risk positions. These equilibrium compensating wage differentials involve wage premia allotted as a reward for workers facing higher job related epidemiological risk.
- 83. The above holds insofar as both workers and firms are perfectly informed about risk. Absent the perception of risk among workers, they would all rank best paid jobs above all other jobs. In other words, there will not be the double heterogeneity (on the supply and demand side) required to have an equilibrium with compensating wage differentials. The equilibrium distribution of wages will be degenerate even if firms use different technologies.
- 84. We may think of the situation before the outbreak of the COVID-19 pandemic as one where the perception of epidemiological risk was absent among workers and employers. Under these conditions, we should not expect to observe a premium on unsafe jobs. Actually, some features that increase the epidemiological risk of jobs – such as frequent personal contacts with a heterogeneous and dynamic crowd – may actually be valued by some workers and preferred over jobs that are largely carried out in isolation.
- The tables below reproduce estimates of the risk premium (the coefficient associated to jobs involving epidemiological risk according to our definition) in 2018 (i.e. well before COVID-19, when the epidemiological risk was likely not perceived by workers). We measure the riskiness of the job with the same index we use to identify jobs belonging to category 3, i.e. our broadest definition of "safe" jobs. As LFS data allow for a limited breakdown of occupations and use ISCO codes, our index is not a binary variable, but it takes values between 0 and 1 depending on the share of safe jobs in any given occupation belonging to the 3-digit ISCO classification (in the EU LFS data) and to the more granular SOC classification of US data (for CPS regressions). Higher values of the index denote less exposure to risk in that occupation.
- As the harmonised EU LFS do not contain information on wages, we first run our regression on CPS data for the United States (Table 1), and then we replicate the same exercise using data from the OECD Programme for the International Assessment of Adult Competencies (PIAAC), covering 21 countries that participated in the survey in 2011-12 (Table 2). As in the EU LFS data, PIAAC classifies occupations using ISCO.
- 87. We find no wage premium for risky jobs, but rather a premium on safe jobs (or a discount on unsafe jobs). The premium narrows down as we add more covariates, i.e., as we make jobs more comparable along the epidemiological risk dimension. This can be seen by comparing in Table 1 the coefficient for safe job in the baseline specification (first column), to the specification with Mincer-type controls (education and tenure, second column) and to the specification with an extended number of controls (third column).
- The additional covariates are generally statistically significant and with a sign in line with a priori expectations: for instance, being a woman, being an immigrant, having a part-time job are all traits connected to lower earnings. This suggests that we are improving our specification and that there may be other characteristics (not captured by our data) that could explain why unsafe jobs appear to be paid less than safe jobs even when we use extended controls. It should also be stressed that results for the US are consistent between the two datasets employed (CPS and PIAAC), with the coefficients on the main variable of interest that are always positive and statistically significant.

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- 89. Asian countries have been more exposed to epidemiological risk before COVID-19. Hence, in these countries there can be more awareness of the risks associated to having jobs involving frequent personal contacts with a large and varying number of people. As PIAAC data cover also Japan and South Korea, we can see that even in Asian countries we observe a wage premium on safe jobs, which is robust across the different specifications.
- 90. A possible interpretation of these results is that, in addition to lack of information about epidemiological risk, unsafe jobs are more prevalent among workers with a relatively low bargaining position (and employers with monopsony power). This is consistent with our finding about the over-representation of migrants, temporary workers, solo self-employed, and low educated individuals in unsafe jobs. Moreover, the match between safe jobs and productivity-enhancing technologies could also contribute to explain these results.

Table 1. Wage premia on safe jobs – United States 2018

	Baseline	Controls	Extended
Variables	Log(weekly earnings)	Log(weekly earnings)	Log(weekly earnings)
	(1)	(2)	(3)
Safe job	0.514***	0.324***	0.148***
	(0.0903)	(0.0584)	(0.0360)
Age		0.0828***	0.0339***
		(0.00555)	(0.00450)
Age sq		-0.000838***	-0.000308***
		(5.78e-05)	(4.92e-05)
Education (middle level)		-0.172	-0.0109
		(0.118)	(0.0975)
Education (high level)		0.647***	0.0976
		(0.151)	(0.117)
Foreign-born			-0.0832***
			(0.0118)
Area 1			0.0529***
			(0.00710)
Area 2			0.139***
			(0.00957)
Female			-0.170***
			(0.0135)
Part-time			-0.927***
			(0.0244)
Constant	6.329***	4.142***	5.337***
	(0.0671)	(0.135)	(0.132)
Observations	157,286	157,286	157,286
R-squared	0.078	0.273	0.481
Age # education	NO	YES	YES
Age sq # education	NO	YES	YES
No. children dummies	NO	NO	YES
No. children # gender	NO	NO	YES
Sector dummies	NO	NO	YES

Note: Robust standard errors in parentheses, clustered at occupation level

*** p<0.01, ** p<0.05, * p<0.1

Area 1: between 100k and 1 mln residents; area 2: more than 1 mln residents Source: Current Population Survey (CPS, 2018).

Table 2. Wage premia on safe jobs – PIAAC data

	Baseline	Controls	Extended controls	Observations for specifications (1) and	Observations for specification (3)
Countries	Safe job coeff		(2)		
	(1)	(2)	(3)	(4)	(5)
Austria	0.371***	0.247***	0.192***	2,823	1,721
	(0.0707)	(0.0518)	(0.0425)		
Flanders (Belgium)	0.222***	0.133***	0.102***	2,595	1,811
	(0.0578)	(0.0327)	(0.0299)		
Canada	0.381***	0.213***	0.106**	15,915	10,118
	(0.100)	(0.0699)	(0.0503)		
Czech Republic	0.273***	0.187***	0.128**	2,527	1,624
	(0.0771)	(0.0566)	(0.0563)		
Germany	0.458***	0.271***	0.137**	3,065	1,878
	(0.0934)	(0.0605)	(0.0550)		
Denmark	0.308***	0.175***	0.123***	4,316	3,155
	(0.0581)	(0.0316)	(0.0242)		
Spain	0.256***	0.118*	0.0230	2,338	1,464
	(0.0936)	(0.0614)	(0.0504)		,
Estonia	0.397***	0.320***	0.231***	3,877	2,895
	(0.0905)	(0.0824)	(0.0569)	-,-	,
Finland	0.319***	0.230***	0.140***	3,083	2,102
	(0.0637)	(0.0512)	(0.0417)	2,000	
France	0.324***	0.189***	0.153***	3,544	2,516
Trance	(0.0748)	(0.0561)	(0.0453)	3,3 11	2,510
England/N. Ireland (UK)	0.521***	0.406***	0.301***	4,639	2,880
, ,	(0.0879)	(0.0635)	(0.0540)		
Ireland	0.319***	0.179**	0.148**	2,623	1,536
	(0.114)	(0.0760)	(0.0582)	_,=,==	
Italy	0.286***	0.147**	0.0782	1,673	901
,	(0.0877)	(0.0632)	(0.0582)	2,070	301
Japan	0.408***	0.293***	0.152***	3,146	1,909
	(0.110)	(0.0901)	(0.0509)	4,2 : 0	
Korea	0.458***	0.277***	0.184**	2,999	1,905
	(0.0965)	(0.0753)	(0.0804)	_,=,=,=	
Netherlands	0.444***	0.204***	0.157***	3,071	1,894
reciferialias	(0.0869)	(0.0414)	(0.0295)	3,071	2,031
Norway	0.309***	0.201***	0.100***	3,075	2,104
No. way	(0.0668)	(0.0414)	(0.0303)	3,073	2,101
Poland	0.337***	0.157**	0.0967	3,750	1,475
i olalia	(0.121)	(0.0651)	(0.0700)	5,750	1,773
Slovak Rep.	0.346***	0.237***	0.143**	2,389	1,655
Jiovak Nep.	(0.0797)	(0.0524)	(0.0549)	2,303	1,000
Sweden	0.258***	0.219***	0.152***	2,765	1,891
Sweden	(0.0418)	(0.0387)	(0.0305)	2,703	1,031
United States	0.550***	0.327***	0.182***	2,712	1,736
Officed States	(0.111)	(0.0782)	(0.0595)	۷,/ ۱۷	1,/30

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Note: Standard errors in parenthesis, clustered at the occupation level*** p<0.01, ** p<0.05, * p<0.1 The table reports three different specifications of a Mincer-type wage regressions run using PIAAC data. The dependent variable is log hourly wage. Only the coefficient on the main variable of interest "safe job", proxying for the share of safe jobs in each occupation, is reported. The specification reported in column (1) does not include any additional regressors other than the constant. In column (2) we add age, age squared, education dummies, age-education interactions, age squared-education interactions as controls. In column (3) we further add dummies for economic sector, gender, immigrant status, part-time job, number of children, and number of children-gender interactions.

Source: Survey of Adult Skills (2011/12).

- 91. It is not yet possible to estimate comparable wage equations with more recent data that should presumably incorporate the current awareness of epidemiological risk. Hence, at this stage, we can only speculate on future developments. Should we expect that as the epidemiological risk is fully perceived by workers and firms wages in unsafe jobs will increase relative to wages in safe jobs?
- 92. There is no doubt that workers (and employers) are informed about this risk by now. However, workers may be in a weaker bargaining position than before COVID-19, given the current state of the economy. In other words, the counterfactual is not the wage before the pandemic, but the wage under a comparable recession. Relative to this counterfactual, wages should increase to induce workers to supply labour. To match workers requests, firms will be required to provide higher wages and/or mitigate the health risks by adopting safety and distancing measures, although such actions could have a negative impact on productivity.
- 93. There is therefore the risk of a decline of employment and production capacity in essential goods and services through a reduction of the supply of labour. Such risk would be even stronger the more relatively elastic is final demand. To prevent this potential market disruption, public support in terms of wage subsidies (reducing the wedge between labour costs for the employer and take-home pay) or wage insurance (allowing workers to cumulate STW subsidies with wages in essential occupations) could be warranted when targeted to these sectors. Information campaigns about safety standards and other measures to mitigate health risk could also improve awareness among workers and employers and make wages more responsive to the actual risk faced by workers. Ultimately, the public sector could intervene directly into the market of essential goods and services whose productive capacity is about to be lost.

Workers training and reallocation

- 94. On-the-job training and retraining of unemployed adults will play a major role in mitigating the negative effects of the pandemic on employment and productivity. Not only workers will move away from unsafe non-essential jobs to safe (and unsafe) essential jobs, but the organisation of all jobs is likely to change profoundly (Bloom and Prettner, 2020_[22]).
- 95. While it is too early to assess the extent of these changes, it is highly likely that training in digital skills should be required to ease this reallocation. Digitalisation will be pervasive beyond *category 1* safe jobs, where remote working is already in place: it will be important also among jobs that are unsafe under current technologies as there will be the need to have less physical proximity to avoid contagion risks. Thus, unlike in previous recessions, we have quite a good understanding of the skills that are required to reduce job-related epidemiological risk. In particular, we know that proficiency in the use of digital devices is essential for remote working. Importantly, increasing reliance on remote working would have the further advantage of reducing mobility related health risk, which goes well beyond COVID-19: in many countries, most work-related injuries occur while commuting to work.
- 96. PIAAC provides a valuable source of information on the training needs of the population in working age and on the workers in more needs in different countries. It included an assessment of Problem Solving in Technology-Rich Environment (PSTRE), aimed at evaluating the ability of adults to solve problems and perform a wide range of tasks using digital devices (PIAAC Expert Group in Problem Solving in Technology-Rich Environments, 2009_[23]).

- 97. Adults taking the assessment are placed in 4 different proficiency levels, depending on their score: Below Level 1, Level 2 and Level 3. 27 The conceptual framework allows to describe to some details what adults at different levels are actually able to do. For instance, adults scoring Below Level 1 are only able to perform tasks based on well-defined problems involving the use of only one function within a generic interface to meet one explicit criterion without any categorical, inferential reasoning or transforming of information.
- 98. Figure 23 shows that in all countries the share of workers scoring Below Level 1 is higher in unsafe than in safe jobs.²⁸ On average across countries, 37 percent of workers in unsafe jobs score Below Level 1, compared to 22 percent of workers holding safe jobs. A similar picture emerges if we focus on adults with very low ICT skills (those without previous computer experience, or who failed the ICT test, or who refused to take the computer assessment): on average across countries, 13 percent of workers employed in safe occupations have very low ICT skills, compared to 23 percent of workers in unsafe jobs.²⁹ This evidence confirms the prior that re-training policies will need to target workers in unsafe jobs. 30

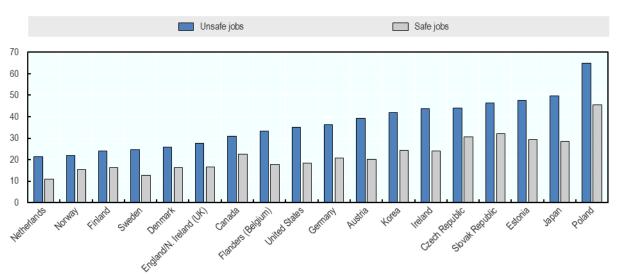


Figure 23. Percentage of workers scoring below level 1 in PSTRE in safe and unsafe jobs

Note: The figure shows the share of workers in safe and unsafe occupations that score below Level 1 in the assessment of Problem Solving in Technology-Rich Environments (PSTRE). Adults who did not receive a score in PSTRE because they had no previous computer experience, or because they failed the ICT core assessment, or because they opted-out of the computer-based version of the assessment, are classified as being Below Level 1. Safe jobs are those whose category 3 index is above 0.6. Source: Survey of Adult Skills (2011/12)

²⁷ Not all participants received a score in PSTRE. Adults who reported no previous experience with a computer, or who failed a very elementary assessment of ICT skills were not administered the PSTRE assessment, and took a test of literacy and numeracy (the two other domains assessed in PIAAC) using paper and pencil. Participants were also given the possibility to simply opt out of the computer-based assessment. We classify all these cases (about 18% of the overall sample across participating countries) at Below Level 1.

²⁸ We classify as safe jobs all the occupations for which the index for *category 3* is above 0.6. France, Italy and Spain are missing from the graph because they did not administer the PSTRE assessment.

²⁹ The shares are almost identical if we restrict the attention to essential occupations.

³⁰ Due to budget constraints and organisational feasibility it is hard to devise an active labour market policy offered to the universe of less-skilled workers. As long as there will be reallocation away from unsafe non-essential occupations towards new essential jobs, it will be preferable to target the workers involved in this reallocation.

5 Concluding Remarks

- 99. On the basis of pre-pandemic information, about 50 percent of jobs were carried out in ways that would expose workers to significant risks of infections, and would therefore be considered "unsafe" during a pandemic. Some of these jobs provide essential goods and services, and cannot be discontinued, even at the peak of a pandemic wave. For this reason, all efforts should be made to make these jobs as safe as possible.
- 100. The emergence of an epidemiological risk potentially poses an unprecedented problem of reallocation. First, relative price adjustments and a decrease in demand for goods and services that pose a higher epidemiological risk could cause a structural transformation, with a permanent shrinkage of certain occupations and a growth in labour demand in other jobs or sectors (such as health, pharmaceutical and digital technology industry). Additionally, under the current occupational structure, a new type of mismatch has materialised. At-risk workers - such as the elderly and people with co-morbidities known to increase the severity of the disease - would preferably hold jobs that can be carried out safely, while workers less at risk – the youngsters and those without co-morbidities – could increasingly take up unsafe jobs, especially in essential sectors. In order to encourage this latter group to take up essential but more unsafe jobs, wages should offer a premium for epidemiological risk. As shown in this paper, this was not the case before COVID-19, as this risk was not perceived and workers had a very low bargaining position. This will be less likely in the future.
- 101. Labour supply will be impacted both because the risk of contagion is now well in the mind of potential job seekers, but also because border restrictions enforced as a consequence of the pandemic naturally limit mobility and labour supply. Wage subsidies targeted to firms offering essential services could allow these compensating wage differentials to unfold without putting firms under serious strain.
- 102. About 60 percent of unsafe jobs are in non-essential occupations. Firms offering these jobs will have to undergo major restructuring to reduce epidemiological risk. This may involve at least temporarily sizeable productivity losses and a dramatic drop in labour demand. As our analysis suggests, most of the workers involved in this restructuring had already a vulnerable position in the labour market before COVID-19. Thus, policies should target twice-vulnerable workers who are at a high risk of labour market related hardship.
- 103. Early retirement does not seem to be an option as these workers are spread all over the age distribution. Yet, for those workers who are close to the retirement age, an extended duration of unemployment benefits could provide a sort of bridging scheme to retirement at least until an effective vaccine will be discovered and adopted.
- The immediate policy response in most EU countries was to extend and facilitate the access to short-time work schemes (STW). Such measures, which allow workers to keep their job (and the right to be reinstalled) while suffering hours (and salary) cuts, are a good way to preserve productive matches in the midst of an economic crisis (Boeri et al., 2011_[24]; Cahuc, Kramarz and Nevoux, 2018_[25]; Giupponi and Landais, 2020₍₂₆₎). However, they also hinder reallocation, as workers are usually not allowed to work while receiving the benefits. Workers on STW should instead be allowed to take up temporarily jobs in essential occupations - at least those in the private sector - without losing the option to go back to their original job when the emergency is over (Giupponi and Landais, 2020[17]). More generally, STW should become as

much as possible a wage insurance scheme, encouraging workers to take-up jobs paid less than their previous job. This will also encourage young workers to take up jobs in essential activities.

105. Publicly provided general training could also target these twice-vulnerable workers. In the current juncture, we have a better idea of the training needs than under previous recessions. There is also a better understanding among workers of the benefits associated to gaining the option to carry out some activities in remote. Nonetheless, it may be useful to establish that provision of income support in terms of STW or unemployment benefits is conditional on attendance to training courses aimed at increasing digital proficiency, which we have shown to be significantly lower for workers more vulnerable to the consequences of the COVID-19 pandemic.

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Annex A. Statistical Annex₃₁

Table A A. 1. Coefficients of job categories by ISCO 3-digit code

ISCO code	ISCO name	Cat. 1	Cat. 2	Cat. 3	"Unsafe jobs"
111	Legislators and Senior Officials	0.97	0.98	1.00	0.00
112	Managing Directors and Chief Executives	1.00	1.00	1.00	0.00
121	Business Services and Administration Managers	0.93	0.95	0.98	0.02
122	Sales, Marketing and Development Managers	0.88	1.00	1.00	0.00
131	Production Managers in Agriculture, Forestry and Fisheries	0.00	0.33	0.67	0.33
132	Manufacturing, Mining, Construction and Distribution Managers	0.29	0.64	1.00	0.00
133	Information and Communications Technology Services Managers	1.00	1.00	1.00	0.00
134	Professional Services Managers	0.75	0.76	0.96	0.04
141	Hotel and Restaurant Managers	0.00	0.00	0.13	0.87
142	Retail and Wholesale Trade Managers	1.00	1.00	1.00	0.00
143	Other Services Managers	0.76	0.87	0.98	0.02
211	Physical and Earth Science Professionals	0.50	1.00	1.00	0.00
212	Mathematicians, Actuaries and Statisticians	1.00	1.00	1.00	0.00
213	Life Science Professionals	0.71	0.82	0.94	0.06
214	Engineering Professionals (excluding Electrotechnology)	0.43	0.96	1.00	0.00
215	Electrotechnology Engineers	0.82	1.00	1.00	0.00
216	Architects, Planners, Surveyors and Designers	0.70	0.70	1.00	0.00
221	Medical Doctors	0.00	0.00	0.00	1.00
222	Nursing and Midwifery Professionals	0.00	0.00	0.00	1.00
223	Traditional and Complementary Medicine Professionals	0.00	0.00	0.00	1.00
224	Paramedical Practitioners	0.00	0.00	0.00	1.00
225	Veterinarians	0.00	0.00	0.00	1.00
226	Other Health Professionals	0.00	0.00	0.00	1.00
231	University and Higher Education Teachers	0.91	0.92	0.95	0.05
232	Vocational Education Teachers	0.06	0.06	0.06	0.94
233	Secondary Education Teachers	1.00	1.00	1.00	0.00
234	Primary School and Early Childhood Teachers	0.00	0.00	0.00	1.00
235	Other Teaching Professionals	0.48	0.48	0.48	0.52
241	Finance Professionals	1.00	1.00	1.00	0.00
242	Administration Professionals	0.76	0.76	0.93	0.07
243	Sales, Marketing and Public Relations Professionals	1.00	1.00	1.00	0.00
251	Software and Applications Developers and Analysts	1.00	1.00	1.00	0.00
252	Database and Network Professionals	1.00	1.00	1.00	0.00
261	Legal Professionals	1.00	1.00	1.00	0.00
262	Librarians, Archivists and Curators	0.87	0.87	1.00	0.00
263	Social and Religious Professionals	0.06	0.06	0.81	0.19
264	Authors, Journalists and Linguists	0.80	0.80	0.80	0.20
265	Creative and Performing Artists	0.57	0.57	0.57	0.43
311	Physical and Engineering Science Technicians	0.26	0.75	0.77	0.23

³¹ Data and other materials are available for download at http://www.frdb.org/page/data.

312	Mining, Manufacturing and Construction Supervisors	0.00	0.00	0.00	1.00
313	Process Control Technicians	0.00	0.12	0.29	0.71
314	Life Science Technicians and Related Associate Professionals	0.00	0.55	0.82	0.18
315	Ship and Aircraft Controllers and Technicians	0.00	0.10	0.10	0.90
321	Medical and Pharmaceutical Technicians	0.00	0.00	0.00	1.00
322	Nursing and Midwifery Associate Professionals	0.00	0.00	0.00	1.00
323	Traditional and Complementary Medicine Associate Professionals	0.00	0.00	0.00	1.00
324	Veterinary Technicians and Assistants	0.00	0.00	0.00	1.00
325	Other Health Associate Professionals	0.11	0.12	0.12	0.88
331	Financial and Mathematical Associate Professionals	0.95	0.97	1.00	0.00
332	Sales and Purchasing Agents and Brokers	1.00	1.00	1.00	0.00
333	Business Services Agents	0.46	0.57	0.87	0.13
334	Administrative and Specialized Secretaries	0.80	0.80	0.80	0.20
335	Government regulatory associate professionals	0.36	0.41	0.45	0.55
341	Legal, Social and Religious Associate Professionals	0.50	0.50	0.50	0.50
342	Sports and Fitness Workers	0.16	0.16	0.18	0.82
343	Artistic, Cultural and Culinary Associate Professionals	0.08	0.09	0.14	0.86
351	Information and Communications Technology Operations and User Support Technicians	1.00	1.00	1.00	0.00
352	Telecommunications and Broadcasting Technicians	0.08	0.41	0.86	0.14
411	General Office Clerks	1.00	1.00	1.00	0.00
412	Secretaries (general)	1.00	1.00	1.00	0.00
413	Keyboard Operators	1.00	1.00	1.00	0.00
421	Tellers, Money Collectors and Related Clerks	0.80	0.80	0.80	0.20
422	Client Information Workers	0.40	0.40	0.62	0.38
431	Numerical Clerks	1.00	1.00	1.00	0.00
432	Material recording and Transport Clerks	0.10	0.61	0.61	0.39
441	Other Clerical Support Workers	0.24	0.24	0.43	0.57
511	Travel Attendants, Conductors and Guides	0.05	0.05	0.05	0.95
512	Cooks	0.00	0.00	0.02	0.98
513	Waiters and Bartenders	0.00	0.00	0.00	1.00
514	Hairdressers, Beauticians and Related Workers	0.03	0.03	0.03	0.97
515	Building and Housekeeping Supervisors	0.00	0.77	1.00	0.00
516	Other Personal Services Workers	0.05	0.05	0.11	0.89
521	Street and Market Salespersons	0.20	0.20	0.20	0.80
522	Shop Salespersons	0.28	0.28	0.28	0.72
523	Cashiers and Ticket Clerks	0.00	0.00	0.00	1.00
524	Other Sales Workers	0.00	0.00	0.11	0.89
531	Child Care Workers and Teachers' Aides	0.03	0.03	0.11	0.89
532	Personal Care Workers in Health Services	0.01	0.00	0.01	1.00
541	Protective Services Workers	0.00	0.00	0.00	0.91
611	Market Gardeners and Crop Growers	0.00	0.00	0.09	0.91
612	Animal Producers	0.00	0.52	0.52	0.48
	Mixed Crop and Animal Producers				0.19
613	Forestry and Related Workers	0.00	0.94	0.94	0.06
621	·		0.69		
622	Fishery Workers, Hunters and Trappers	0.00	0.77	0.77	0.23
631	Subsistence Crop Farmers	0.00	0.50	1.00	0.00
632	Subsistence Livestock Farmers	0.00	0.00	0.00	1.00
633	Subsistence Mixed Crop and Livestock Farmers	0.00	0.34	0.68	0.32
711	Building Frame and Related Trades Workers	0.00	0.00	0.14	0.86
712	Building Finishers and Related Trades Workers	0.00	0.16	0.30	0.70
713	Painters, Building Structure Cleaners and Related Trades Workers	0.00	0.13	0.13	0.87
721	Sheet and Structural Metal Workers, Moulders and Welders, and Related Workers	0.00	0.59	0.59	0.41
722	Blacksmiths, Toolmakers and Related Trades Workers	0.00	0.96	0.98	0.02

723	Machinery Mechanics and Repairers	0.00	0.62	0.65	0.35
731	Handicraft Workers	0.05	0.51	0.63	0.37
732	Printing Trades Workers	0.16	1.00	1.00	0.00
741	Electrical Equipment Installers and Repairers	0.00	0.03	0.04	0.96
742	Electronics and Telecommunications Installers and Repairers	0.00	0.01	0.41	0.59
751	Food Processing and Related Trades Workers	0.00	0.41	0.41	0.59
752	Wood Treaters, Cabinet-makers and Related Trades Workers	0.00	0.48	0.98	0.02
753	Garment and Related Trades Workers	0.00	0.56	0.63	0.37
754	Other Craft and Related Workers	0.00	0.00	0.14	0.86
811	Mining and Mineral Processing Plant Operators	0.00	0.62	0.62	0.38
812	Metal Processing and Finishing Plant Operators	0.00	0.66	0.66	0.34
813	Chemical and Photographic Products Plant and Machine Operators	0.00	0.84	0.99	0.01
814	Rubber, Plastic and Paper Products Machine Operators	0.00	0.70	0.70	0.30
815	Textile, Fur and Leather Products Machine Operators	0.00	0.43	0.43	0.57
816	Food and Related Products Machine Operators	0.00	0.73	0.73	0.27
817	Wood Processing and Papermaking Plant Operators	0.00	1.00	1.00	0.00
818	Other Stationary Plant and Machine Operators	0.00	0.95	0.96	0.04
821	Assemblers	0.00	0.19	0.19	0.81
831	Locomotive Engine Drivers and Related Workers	0.00	0.36	0.36	0.64
832	Car, Van and Motorcycle Drivers	0.00	0.00	0.00	1.00
833	Heavy Truck and Bus Drivers	0.00	0.00	0.73	0.27
834	Mobile Plant Operators	0.00	0.80	0.84	0.16
835	Ships' Deck Crews and Related Workers	0.00	0.00	0.00	1.00
911	Domestic, Hotel and Office Cleaners and Helpers	0.00	0.40	0.40	0.60
912	Vehicle, Window, Laundry and Other Hand Cleaning Workers	0.00	0.97	0.97	0.03
921	Agricultural, Forestry and Fishery Labourers	0.00	0.09	0.19	0.81
931	Mining and Construction Labourers	0.00	0.01	0.01	0.99
932	Manufacturing Labourers	0.00	0.29	0.29	0.71
933	Transport and Storage Labourers	0.00	0.13	0.13	0.87
941	Food Preparation Assistants	0.00	0.00	0.00	1.00
961	Refuse Workers	0.00	0.00	0.00	1.00
962	Other Elementary Workers	0.01	0.07	0.08	0.92

Note: The table reports job category coefficients assigned to each ISCO 3-digit occupation. Each coefficient is a proxy of the share of jobs that belong to the category under consideration within a given ISCO code. ISCO code 951 has been dropped due to inconsistencies between ICP INAPP and O*NET data.

Source: O*NET database.

Table A A. 2. Overall shares of job categories by country

Country	Cat. 1	In Cat. 2 but not in 1	In Cat. 3 but not in 2	"Unsafe"
Austria	.324	.167	.054	.455
Belgium	.337	.127	.065	.471
Croatia	.269	.182	.068	.481
Cyprus	.334	.115	.053	.498
Czech Rep	.285	.207	.07	.438
Denmark	.308	.128	.051	.513
Estonia	.318	.164	.079	.439
Finland	.318	.149	.064	.469
France	.318	.15	.056	.476
Germany	.316	.169	.059	.456
Greece	.275	.155	.049	.521
Hungary	.259	.191	.068	.482
Iceland	.328	.113	.061	.498
Ireland	.291	.127	.058	.524

Italy	.304	.148	.057	.491
Latvia	.29	.158	.071	.481
Luxembourg	.435	.096	.076	.393
Netherlands	.339	.101	.061	.499
Norway	.318	.123	.06	.499
Portugal	.275	.168	.074	.483
Romania	.17	.315	.07	.445
Slovak Rep	.222	.175	.07	.533
Spain	.24	.136	.065	.559
Sweden	.34	.122	.07	.468
Switzerland	.359	.129	.064	.448
UK	.355	.098	.071	.476
US	.332	.107	.08	.481

Note: The table reports the share of workers holding a job in any of the job categories of our taxonomy for the 27 countries of the sample. Data refer to 2018.

Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

Table A A. 3. Concentration indexes of job categories for male workers by country

IC Cat. 1	IC Cat 2	IC Cost 2	IC "acafa"
			IC "unsafe"
-	-		.914
			.917
	.987	1.033	.965
.784		.948	1.052
.825	1.024	1.064	.918
.964	1.11	1.125	.881
.843	1.004	1.068	.913
.962	1.12	1.139	.842
.881	1.013	1.046	.95
.902	1.054	1.077	.908
.836	.953	.994	1.006
.753	.996	1.048	.948
.933	1.075	1.09	.91
.876	1.055	1.078	.929
.865	.996	1.031	.967
.797	.987	1.05	.946
.979	1.026	1.044	.931
1.029	1.118	1.118	.882
1.013	1.145	1.16	.84
.88	1.025	1.068	.928
.788	.957	.993	1.009
.779	1.025	1.077	.932
.962	1.056	1.084	.934
.985	1.119	1.124	.859
.958	1.039	1.053	.935
.989	1.086	1.099	.891
.937	1.064	1.067	.927
	.964 .843 .962 .881 .902 .836 .753 .933 .876 .865 .797 .979 1.029 1.013 .88 .788 .779 .962 .985 .958	.877 1.041 .961 1.052 .788 .987 .784 .891 .825 1.024 .964 1.11 .843 1.004 .962 1.12 .881 1.013 .902 1.054 .836 .953 .753 .996 .933 1.075 .876 1.055 .865 .996 .797 .987 .979 1.026 1.029 1.118 1.013 1.145 .88 1.025 .788 .957 .779 1.025 .962 1.056 .985 1.119 .958 1.039 .989 1.086	.877 1.041 1.072 .961 1.052 1.074 .788 .987 1.033 .784 .891 .948 .825 1.024 1.064 .964 1.11 1.125 .843 1.004 1.068 .962 1.12 1.139 .881 1.013 1.046 .902 1.054 1.077 .836 .953 .994 .753 .996 1.048 .933 1.075 1.09 .876 1.055 1.078 .865 .996 1.031 .797 .987 1.05 .979 1.026 1.044 1.029 1.118 1.118 1.013 1.145 1.16 .88 1.025 1.068 .788 .957 .993 .779 1.025 1.077 .962 1.056 1.084 .985 1.119 1.124 .958 1.039 1.053 .989

Note: The table reports concentration indexes of job categories for male workers by country. For any of the 27 countries of the sample, concentration indexes are computed as the ratio between the share of jobs of category *i* for male workers over the share of category *i* in total employment. Numbers greater (lower) than one denote over-representation (under-representation) in that specific category. Data refer to 2018.

Table A A. 4. Concentration indexes of job categories for female workers by country

Country	IC Cat. 1	IC Cat. 2	IC Cat. 3	IC "unsafe"
Austria	1.142	.955	.919	1.097
Belgium	1.042	.94	.915	1.096
Croatia	1.249	1.018	.961	1.042
Cyprus	1.24	1.12	1.054	.946
Czech Rep	1.218	.97	.92	1.103
Denmark	1.039	.876	.858	1.135
Estonia	1.167	.994	.929	1.091
Finland	1.038	.869	.847	1.173
France	1.129	.985	.952	1.053
Germany	1.114	.94	.91	1.107
Greece	1.229	1.063	1.01	.99
Hungary	1.297	1.004	.942	1.062
Iceland	1.076	.912	.894	1.106
Ireland	1.144	.935	.912	1.08
Italy	1.184	1.004	.959	1.043
Latvia	1.2	1.016	.952	1.052
Luxembourg	1.023	.97	.949	1.079
Netherlands	.968	.866	.866	1.134
Norway	.984	.839	.818	1.182
Portugal	1.124	.975	.928	1.077
Romania	1.282	1.056	1.011	.987
Slovak Rep	1.279	.967	.904	1.084
Spain	1.042	.931	.9	1.079
Sweden	1.012	.87	.861	1.158
Switzerland	1.047	.953	.938	1.076
UK	1.014	.905	.889	1.122
US	1.071	.928	.924	1.082

Note: The table reports concentration indexes of job categories for female workers by country. For any of the 27 countries of the sample, concentration indexes are computed as the ratio between the share of jobs of category i for female workers over the share of category *i* in total employment. Numbers greater (lower) than one denote over-representation (under-representation) in that specific category. Data refer to 2018.

Table A A. 5. Concentration indexes of job categories for young workers (15-24) by country

Country	IC Cat. 1	IC Cat. 2	IC Cat. 3	IC "unsafe"
Austria	.799	.868	.859	1.169
Belgium	.635	.769	.764	1.265
Croatia	.483	.741	.736	1.285
Cyprus	.554	.63	.62	1.384
Czech Rep	.667	.896	.879	1.155
Denmark	.487	.544	.538	1.439
Estonia	.774	.813	.781	1.28
Finland	.475	.645	.652	1.394
France	.714	.846	.832	1.185
Germany	.763	.835	.818	1.217
Greece	.607	.672	.666	1.307
Hungary	.68	.851	.815	1.199
Iceland	.442	.499	.496	1.508
Ireland	.67	.672	.653	1.315
Italy	.579	.748	.737	1.273
Latvia	.814	.973	.919	1.087

Luxembourg	.609	.672	.689	1.481
Netherlands	.475	.568	.557	1.445
Norway	.487	.608	.599	1.403
Portugal	.705	.84	.799	1.215
Romania	.659	.998	.944	1.07
Slovak Rep	.694	.839	.824	1.154
Spain	.671	.729	.707	1.231
Sweden	.521	.613	.617	1.436
Switzerland	.808	.844	.839	1.199
UK	.682	.717	.702	1.328
US	.548	.651	.671	1.356

Note: The table reports concentration indexes of job categories for young workers (15-24) by country. For any of the 27 countries of the sample, concentration indexes are computed as the ratio between the share of jobs of category *i* for young workers over the share of category *i* in total employment. Numbers greater (lower) than one denote over-representation (under-representation) in that specific category. Data refer to 2018.

Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

Table A A. 6. Concentration indexes of job categories for older workers (55-65) by country

IC "unsafe"	IC Cat. 3	IC Cat. 2	IC Cat. 1	Country
.932	1.057	1.051	.994	Austria
.96	1.036	1.03	1.05	Belgium
.933	1.062	1.064	.974	Croatia
.972	1.028	1.007	.955	Cyprus
.995	1.004	.99	.916	Czech Rep
.936	1.068	1.055	.987	Denmark
1.062	.952	.909	.818	Estonia
.962	1.034	1.028	.994	Finland
.966	1.031	1.032	1.016	France
.982	1.015	1.002	.959	Germany
.923	1.084	1.088	.884	Greece
1.019	.983	.969	.811	Hungary
.932	1.068	1.063	1	Iceland
.906	1.103	1.086	.99	Ireland
.937	1.061	1.06	1.112	Italy
1.06	.944	.915	.817	Latvia
.891	1.071	1.092	1.103	Luxembourg
.944	1.056	1.05	1.021	Netherlands
.84	1.16	1.134	1.148	Norway
1.027	.975	.971	.924	Portugal
.888	1.09	1.118	.735	Romania
.987	1.015	1	.919	Slovak Rep
.991	1.011	.995	.925	Spain
.979	1.019	1.009	.974	Sweden
.984	1.013	1.01	.958	Switzerland
.977	1.021	.998	.949	UK
.902	1.091	1.087	1.084	US

Note: The table reports concentration indexes of job categories for older workers (55-65) by country. For any of the 27 countries of the sample, concentration indexes are computed as the ratio between the share of jobs of category *i* for older workers over the share of category *i* in total employment. Numbers greater (lower) than one denote over-representation (under-representation) in that specific category. Data refer to 2018.

Table A A. 7. Concentration indexes by quintile of income (sample weighted average)

Quintile	IC Cat. 1	IC Cat. 2	IC Cat. 3	IC "unsafe"
Quintile 1	.488	.576	.603	1.428
Quintile 2	.642	.804	.823	1.191
Quintile 3	.964	1.016	1.017	.981
Quintile 4	1.229	1.164	1.146	.842
Quintile 5	1.666	1.444	1.356	.615

Note: The table reports concentration indexes of job categories by quintile of income, pooling data from 20 countries of the sample. Data on income for Austria, the Czech Republic, Finland, Iceland, Norway, Spain and Sweden are not available. For each country concentration indexes are computed as the ratio between the share of jobs of category i in quintile of income i over the share of category i in total employment. Numbers greater (lower) than one denote over-representation (under-representation) in that specific category. Data refer to 2018.

Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

Table A A. 8. Concentration indexes for *category 3* jobs by quintile of income and country

Country	Quintile 1	Quintile 2	Quintile 3	Quintile 4	Quintile 5
Belgium	.679	.809	.964	1.127	1.42
Croatia	.732	.861	.946	.96	1.212
Cyprus	.741	.871	1.102	1.124	1.448
Denmark	.63	.747	.982	1.133	1.515
Estonia	.724	.765	.939	1.144	1.257
France	.74	.834	.956	1.088	1.464
Germany	.75	.835	.976	1.11	1.32
Greece	.758	.858	1.008	1.027	1.228
Hungary	.801	.873	.965	1.06	1.344
Ireland	.624	.725	.901	1.107	1.361
Italy	.684	.835	.996	1.059	1.279
Latvia	.769	.8	.975	1.119	1.362
Luxembourg	.654	.916	1.132	1.176	1.275
Netherlands	.583	.798	.944	1.136	1.503
Portugal	.671	.716	1	1.164	1.327
Romania	.78	.814	.877	.926	1.041
Slovak Rep	.557	.792	.949	1.131	1.368
Switzerland	.822	.855	.929	1.04	1.293
UK	.586	.721	.943	1.122	1.408
US	.603	.823	1.017	1.146	1.356

Note: The table reports concentration indexes of category 3 jobs by quintile of income for 20 countries of the sample. Data on income for Austria, the Czech Republic, Finland, Iceland, Norway, Spain and Sweden are not available. For any of the 20 countries for which data are available, concentration indexes are computed as the ratio between the share of jobs of category 3 in quintile of income j over the share of category 3 in total employment. Numbers greater (lower) than one denote over-representation (under-representation) in that specific category. Data refer to 2018. Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

Table A A. 9. Concentration indexes by job category and economic sector (sample weighted average)

Economic sector	IC Cat.1	IC Cat.2	IC Cat.3	IC "unsafe"
Agriculture/Forestry/Fishing	0.144	1.252	1.266	0.698
Mining/Quarrying	0.831	1.368	1.312	0.665
Manufacturing	0.771	1.344	1.254	0.727
Utilities	1.219	1.215	1.232	0.752
Waste Management	0.670	0.797	0.941	1.065

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Construction	0.458	0.617	0.752	1.268
Trade	1.131	1.011	0.931	1.077
Transportation/Storage	0.550	0.650	0.928	1.079
Accommodation and food	0.238	0.254	0.314	1.728
Information and communication	2.355	1.740	1.608	0.350
Financial and insurance act.	2.649	1.946	1.759	0.181
Real estate	1.029	0.971	1.426	0.543
Professional/Scientific/Techn.	2.239	1.792	1.655	0.296
Administrative and support act.	0.768	1.023	1.074	0.920
Public administration	1.360	1.080	1.070	0.922
Education	1.345	1.039	0.979	1.024
Health and social work act.	0.479	0.415	0.482	1.562
Arts/Entertainment	1.058	0.888	0.904	1.105
Other services	0.716	0.870	0.968	1.034
Households as employers	0.033	0.540	0.499	1.532
Extraterritorial bodies	1.851	1.416	1.360	0.582

Note: The table reports concentration indexes of job categories by economic sector (Nace rev 2), pooling data from the 27 countries of the sample. For any country concentration indexes are computed as the ratio between the share of jobs of category *i* in economic sector *j* over the share of category *i* in total employment. Numbers greater (lower) than one denote over-representation (under-representation) in that specific category. Data refer to 2018. Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

Table A A. 10. Concentration indexes of category 3 jobs by economic sector and country

Economic sector	Austria	Belgium	Cyprus	Czech Rep	Denmark	Estonia	Germany	Spain	Switzerland
Accommodation and food	0.385	0.291	0.406	0.523	0.253	0.33	0.386	0.247	0.359
Administrative and support	1.018	1.055	0.974	0.964	1.146	0.875	1.07	1.023	1.016
act.									
Agriculture/Forestry/Fishing	1.343	1.185	0.98	1.279	1.374	1.221	1.279	1.029	1.361
Arts/Entertainment	0.936	1.119	1.143	1.048	1.023	1.057	0.912	1	0.933
Construction	0.826	0.715	0.618	0.74	0.731	0.745	0.84	0.701	0.636
Education	1.024	0.962	1.068	0.89	0.869	0.863	1.072	1.118	1.049
Extraterritorial bodies	1.552	1.624	0.94	1.509	1.721	0.729	1.368	2.268	1.139
Financial and insurance act.	1.701	1.792	1.859	1.714	1.893	1.686	1.601	1.914	1.594
Health and social work act.	0.431	0.473	0.482	0.331	0.359	0.333	0.449	0.363	0.496
Households as employers	0.892	0.42	n/a	0.071	0.437	n/a	0.781	0.85	0.891
Information and communication	1.602	1.707	1.701	1.653	1.752	1.631	1.518	1.937	1.357
Manufacturing	1.233	1.244	1.241	1.094	1.423	1.125	1.213	1.342	1.12
Mining/Quarrying	1.217	1.009	1.337	1.1	1.745	1.075	1.287	1.379	1.022
Other services	0.738	0.922	0.496	0.585	1.01	0.722	0.813	0.703	0.917
Professional/Scientific/Techn.	1.492	1.639	1.831	1.536	1.702	1.578	1.546	1.798	1.415
Public administration	1.026	1.059	0.753	1.053	1.429	1.034	1.129	0.964	1.21
Real estate	1.541	1.482	1.817	1.528	1.632	1.185	1.46	1.868	1.516
Trade	0.914	0.953	0.948	0.879	0.91	1.021	0.866	0.946	0.942
Transportation/Storage	1	1.062	1.137	1.078	1.035	1.08	0.987	1.009	1.091
Utilities	1.187	1.314	1.243	1.253	1.741	1.118	1.215	1.506	0.964
Waste Management	0.982	1.042	0.576	1.137	1	1.08	0.98	1.007	1.009

Note: The table reports concentration indexes of *category 3* jobs by economic sector a set of 9 countries belonging to our sample. For any country concentration indexes are computed as the ratio between the share of jobs of *category 3* in economic sector *j* over the share of *category 3* in total employment. Numbers greater (lower) than one denote over-representation (under-representation) in that specific category. Data refer to 2018.

Source: European Labour Force Survey (EU LFS).

Table A A. 11. Concentration indexes of job category 3 jobs by economic sector and country

Economic sector	Croatia	Finland	France	Greece	Hungary	Iceland	Ireland	Italy	Latvia	Luxemb.
Accommodation and food	0.326	0.23	0.378	0.288	0.355	0.504	0.328	0.265	0.414	0.306
Administrative and support	0.834	1.188	1.017	0.998	0.998	1.155	1.065	0.912	0.861	0.885
act.										
Agriculture/Forestry/Fishing	1.364	1.365	1.296	1.205	1.237	1.283	1.609	0.931	1.083	1.409
Arts/Entertainment	1.127	1.006	0.994	1.015	1.147	0.948	1.143	1.02	1.102	0.965
Construction	0.765	0.761	0.767	0.76	0.654	0.759	0.733	0.66	0.823	0.727
Education	0.809	0.94	1.011	1.098	0.772	0.717	1.078	1.083	0.736	0.6
Extraterritorial bodies	1.252	1.527	1.223	1.196	1.649	1.906	1.492	1.446	1.892	1.442
Financial and insurance act.	1.723	1.763	1.725	1.866	1.774	1.886	1.721	1.857	1.811	1.529
Health and social work act.	0.287	0.335	0.515	0.418	0.508	0.398	0.42	0.424	0.395	0.535
Households as employers	0.539	0.149	0.622	0.689	0.595	n/a	0.271	0.454	0.006	0.628
Information and communication	1.728	1.738	1.645	1.737	1.68	1.645	1.153	1.79	1.636	1.425
Manufacturing	1.279	1.318	1.219	1.299	1.149	1.167	1.258	1.244	1.247	1.152
Mining/Quarrying	1.341	1.363	1.332	1.196	1.324	1.365	1.29	1.295	1.162	1.262
Other services	0.615	0.923	0.784	0.718	0.544	1.129	0.786	0.666	0.499	0.855
Professional/Scientific/Tech n.	1.607	1.593	1.573	1.908	1.724	1.645	1.723	1.731	1.64	1.458
Public administration	1.125	1.2	0.99	0.998	0.929	1.305	1.071	1.037	1.227	1.015
Real estate	1.497	1.629	1.601	1.912	1.585	1.608	1.628	1.53	0.732	1.364
Trade	0.915	0.891	0.956	0.858	0.946	0.926	0.979	0.98	1.019	0.921
Transportation/Storage	0.998	0.908	1.113	0.921	1.189	0.922	0.863	1.1	1.094	0.909
Utilities	0.925	1.512	1.273	1.322	1.347	1.341	1.298	1.291	1.056	1.186
Waste Management	0.834	1.399	1.048	0.764	1.183	1.026	1.139	0.78	0.902	1.105

Note: The table reports concentration indexes of category 3 jobs by economic sector a set of 10 countries belonging to our sample. For any country concentration indexes are computed as the ratio between the share of jobs of category 3 in economic sector j over the share of category 3 in total employment. Numbers greater (lower) than one denote over-representation (under-representation) in that specific category. Data refer to 2018.

Source: European Labour Force Survey (EU LFS).

Table A A. 12. Concentration indexes of job category 3 jobs by economic sector and country

Economic sector	Netherlands	Norway	Portugal	Romania	Slovak Rep	Sweden	UK	US
Accommodation and food	0.325	0.413	0.333	0.299	0.325	0.303	0.357	0.301
Administrative and support act.	1.002	1.152	0.926	0.53	0.835	1.086	1.111	1.148
Agriculture/Forestry/Fishing	1.259	1.473	1.474	1.456	1.411	1.419	1.191	1.256
Arts/Entertainment	1.054	0.95	1.017	0.968	1.251	1.024	1.046	0.782
Construction	0.792	0.834	0.687	0.569	0.782	0.782	0.885	0.728
Education	1.09	0.818	1.015	1.045	0.715	0.626	0.874	0.979
Extraterritorial bodies	1.946	1.491	0.915	n/a	1.362	1.695	1.036	n/a
Financial and insurance act.	1.739	1.92	1.807	1.623	1.949	1.823	1.662	1.794
Health and social work act.	0.575	0.277	0.431	0.249	0.272	0.321	0.521	0.516
Households as employers	0.589	n/a	0.743	0.6	0.173	0.011	0.845	0.048
Information and communication	1.727	1.756	1.749	1.571	1.846	1.737	1.677	1.468
Manufacturing	1.184	1.397	1.207	1.058	1.182	1.31	1.305	1.312
Mining/Quarrying	1.533	1.387	1.246	1.119	1.321	1.297	1.321	1.331
Other services	0.82	0.968	0.708	0.721	0.711	0.929	0.813	1.121
Professional/Scientific/Techn.	1.611	1.749	1.727	1.497	1.803	1.611	1.582	1.692
Public administration	1.259	1.375	0.967	0.951	0.955	1.299	1.097	1.077
Real estate	1.489	1.675	1.609	1.519	1.814	1.541	1.452	1.362
Trade	0.858	1.096	0.921	0.816	0.955	1.058	0.901	0.948
Transportation/Storage	1	1.062	1.089	0.829	1.193	1.002	0.859	0.803
Utilities	1.447	1.445	1.267	0.895	1.113	1.305	1.273	1.212

Waste Management	1.152	1.026	1.064	0.645	1.043	1.086	0.979	0.882

Note: The table reports concentration indexes of *category 3* jobs by economic sector a set of 8 countries belonging to our sample. For any country concentration indexes are computed as the ratio between the share of jobs of *category 3* in economic sector *j* over the share of *category 3* in total employment. Numbers greater (lower) than one denote over-representation (under-representation) in that specific category. Data refer to 2018.

Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

Table A A. 13. Concentration indexes of job categories by living area (sample weighted average)

Area	IC Cat. 1	IC Cat. 2	IC Cat. 3	IC "unsafe"
Metropolitan	1.1	1.027	1.021	.977
Non-metropolitan	.845	.957	.965	1.037

Note: The table reports concentration indexes of job categories by living area, pooling data from the 27 countries of the sample. For any country concentration indexes are computed as the ratio between the share of jobs of category *i* in area *j* over the share of category *i* in total employment. Metropolitan areas are defined as areas with more than 100,000 individuals. Numbers greater (lower) than one denote over-representation (under-representation) in that specific category. Data refer to 2018. Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

Table A A. 14. Concentration indexes of job categories for metropolitan areas by country

IC "unsafe"	IC Cat. 3	IC Cat. 2	IC Cat. 1	Country
.991	1.007	1	1.167	Austria
.96	1.036	1.037	1.095	Belgium
.865	1.125	1.124	1.476	Croatia
.928	1.072	1.085	1.147	Cyprus
.893	1.084	1.104	1.389	Czech Rep
.94	1.064	1.067	1.24	Denmark
.92	1.062	1.089	1.248	Estonia
.917	1.073	1.094	1.305	Finland
.916	1.076	1.083	1.226	France
.971	1.024	1.021	1.146	Germany
.969	1.033	1.026	1.262	Greece
.867	1.124	1.131	1.479	Hungary
.954	1.046	1.057	1.171	Iceland
.968	1.036	1.045	1.237	Ireland
.941	1.057	1.073	1.22	Italy
.969	1.029	1.054	1.169	Latvia
.608	1.254	1.298	1.469	Luxembourg
.966	1.034	1.034	1.094	Netherlands
.894	1.106	1.122	1.28	Norway
.952	1.044	1.072	1.255	Portugal
1.016	.987	.942	1.729	Romania
.878	1.139	1.166	1.536	Slovak Rep
.966	1.043	1.059	1.188	Spain
.906	1.083	1.097	1.229	Sweden
.94	1.049	1.043	1.153	Switzerland
.998	1.002	1.004	1.028	UK
.99	1.01	1.016	1.042	US

Note: The table reports concentration indexes of job categories for metropolitan areas by country. For any of the 27 countries of the sample, concentration indexes are computed as the ratio between the share of jobs of category *i* in metropolitan areas over the share of category *i* in total employment. Metropolitan areas are defined as areas with more than 100,000 individuals. Numbers greater (lower) than one denote over-representation (under-representation) in that specific category. Data refer to 2018. Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

Table A A. 15. Concentration indexes of job categories for non-metropolitan areas by country

Country	IC Cat. 1	IC Cat. 2	IC Cat. 3	IC "unagfo"
Country				IC "unsafe"
Austria	.932	1	.998	1.003
Belgium	.964	.987	.987	1.015
Croatia	.758	.936	.935	1.07
Cyprus	.821	.896	.912	1.088
Czech Rep	.825	.955	.963	1.047
Denmark	.87	.964	.967	1.032
Estonia	.783	.921	.946	1.069
Finland	.782	.933	.947	1.06
France	.825	.933	.941	1.065
Germany	.919	.988	.987	1.016
Greece	.83	.982	.98	1.019
Hungary	.765	.935	.939	1.065
Iceland	.682	.896	.914	1.087
Ireland	.857	.972	.981	1.017
Italy	.872	.957	.967	1.034
Latvia	.862	.957	.976	1.025
Luxembourg	.866	.915	.928	1.112
Netherlands	.876	.957	.956	1.044
Norway	.881	.948	.956	1.044
Portugal	.796	.946	.964	1.039
Romania	.601	1.031	1.007	.992
Slovak Rep	.859	.955	.962	1.033
Spain	.771	.93	.947	1.042
Sweden	.864	.943	.951	1.056
Switzerland	.938	.981	.979	1.026
UK	.963	.998	.997	1.003
US	.717	.884	.923	1.083

Note: The table reports concentration indexes of job categories for non-metropolitan areas by country. For any of the 27 countries of the sample, concentration indexes are computed as the ratio between the share of jobs of category *i* in non-metropolitan areas over the share of category *i* in total employment. Non-metropolitan areas are defined as areas with less than 100,000 individuals. Numbers greater (lower) than one denote over-representation (under-representation) in that specific category. Data refer to 2018. Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

Table A A. 16. Concentration indexes of category 3 jobs by level of education and country

Country	Low	Middle	High
Austria	0.77	0.91	1.22
Belgium	0.75	0.84	1.23
Croatia	0.91	0.88	1.27
Cyprus	0.68	0.83	1.25
Czech Rep	0.68	0.92	1.28
Denmark	0.71	0.99	1.17
Estonia	0.79	0.88	1.19
Finland	0.82	0.85	1.19
France	0.79	0.84	1.24
Germany	0.74	0.93	1.24
Greece	0.9	0.87	1.21
Hungary	0.69	0.91	1.33
Iceland	0.76	0.87	1.27
Ireland	0.93	0.85	1.15
Italy	0.78	1.02	1.26
Latvia	0.75	0.87	1.24

Luxembourg	0.7	0.86	1.26
Netherlands	0.69	0.88	1.3
Norway	0.86	0.89	1.15
Portugal	0.84	0.97	1.3
Romania	1.13	0.84	1.37
Slovak Rep	0.55	0.93	1.27
Spain	0.8	0.83	1.24
Sweden	0.72	0.93	1.15
Switzerland	0.79	0.92	1.15
UK	0.83	0.89	1.18
US	0.7	0.85	1.18

Note: The table reports concentration indexes of job categories by level of education and country. We rely on LFS threefold classification of education derived from ISCED2011 (low: lower secondary, middle: upper secondary, high: higher education attainment). For any of the 27 countries of the sample, concentration indexes are computed as the ratio between the share of jobs of category *i* in education level *j* over the share of category *i* in total employment. Numbers greater (lower) than one denote over-representation (under-representation) in that specific category. Data refer to 2018. Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

Table A A. 17. Concentration indexes of category 1 and 3 jobs by nativity status and country

Country	Native - IC Cat.1	Native - IC Cat.3	Foreign - IC Cat.1	Foreign - IC Cat.3
Austria	1.09	1.04	0.68	0.84
Belgium	1.04	1.01	0.81	0.94
Croatia	1	1	0.97	1
Cyprus	1.07	1.03	0.78	0.89
Czech Rep	1	1.01	0.89	0.88
Denmark	1.03	1.02	0.79	0.89
Estonia	1.03	1.01	0.73	0.89
Finland	1.02	1.01	0.7	0.84
France	1.03	1.01	0.81	0.91
Germany	1.08	1.03	0.66	0.88
Greece	1.05	1.02	0.4	0.75
Hungary	1	1	1.17	1
Iceland	1.03	1.02	0.68	0.84
Ireland	1.04	1.04	0.86	0.88
Italy	1.1	1.05	0.39	0.71
Latvia	1.02	1.01	0.82	0.92
Luxembourg	0.87	0.91	1.09	1.07
Netherlands	1.02	1.01	0.87	0.94
Norway	1.05	1.03	0.75	0.87
Portugal	0.99	1	1.07	0.97
Romania	1	1	1.92	1.09
Slovak Rep	1	1	1.41	1.15
Spain	1.07	1.04	0.62	0.8
Sweden	1.06	1.04	0.77	0.84
Switzerland	1.06	1.03	0.86	0.94
UK	1.02	1.01	0.92	0.94
US	1.05	1.02	0.81	0.91

Note: The table reports concentration indexes of job categories by nativity status (foreign-born vs. native-born) and country. For any of the 27 countries of the sample, concentration indexes are computed as the ratio between the share of jobs of category *i* in status *j* over the share of category *i* in total employment. Numbers greater (lower) than one denote over-representation (under-representation) in that specific category. Data refer to 2018.

Table A A. 18. Concentration indexes of job categories by ISCO 2-digit code

ISCO	ISCO name	IC Cat.	IC Cat.	IC Cat.
code	Chief Franchisco Conica Officials and Lavislature	1	2	3
11 12	Chief Executives, Senior Officials and Legislators	2.99 2.82	2.16	1.90
13	Administrative and Commercial Managers	-	2.12 1.50	1.89 1.77
14	Production and Specialized Services Managers	1.65 1.52	1.17	1.77
	Hospitality, Retail and Other Services Managers	-		_
21	Science and Engineering Professionals	1.81	1.95	1.87
22	Health Professionals	0.00	0.00	0.00
23	Teaching Professionals	1.51	1.08	0.95
24	Business and Administration Professionals	2.87	2.02	1.85
25	Information and Communications Technology Professionals	3.11	2.20	1.90
26	Legal, Social and Cultural Professionals	1.58	1.12	1.53
31	Science and Engineering Associate Professionals	0.39	0.90	0.86
32	Health Associate Professionals	0.14	0.11	0.10
33	Business and Administration Associate Professionals	2.35	1.71	1.64
34	Legal, Social, Cultural and Related Associate Professionals	0.98	0.70	0.67
35	Information and Communications Technicians	2.58	1.96	1.85
41	General and Keyboard Clerks	3.05	2.16	1.86
42	Customer Services Clerks	1.40	0.99	1.24
43	Numerical and Material Recording Clerks	1.51	1.70	1.49
44	Other Clerical Support Workers	0.74	0.53	0.83
51	Personal Services Workers	0.06	0.25	0.33
52	Sales Workers	0.87	0.61	0.54
53	Personal Care Workers	0.01	0.01	0.01
54	Protective Services Workers	0.04	0.03	0.18
61	Market-oriented Skilled Agricultural Workers	0.00	1.50	1.35
62	Market-oriented Skilled Forestry, Fishery and Hunting Workers	0.00	1.45	1.44
63	Subsistence Farmers, Fishers, Hunters and Gatherers	0.00	1.01	1.39
71	Building and Related Trades Workers (excluding Electricians)	0.00	0.25	0.46
72	Metal, Machinery and Related Trades Workers	0.00	1.58	1.42
73	Handicraft and Printing Workers	0.32	1.61	1.53
74	Electrical and Electronic Trades Workers	0.00	0.05	0.20
75	Food Processing, Woodworking, Garment and Other Craft and Related Trades Workers	0.04	0.75	0.92
81	Stationary Plant and Machine Operators	0.00	1.61	1.42
82	Assemblers	0.00	0.60	0.52
83	Drivers and Mobile Plant Operators	0.00	0.40	0.88
91	Cleaners and Helpers	0.00	1.01	0.88
92	Agricultural, Forestry and Fishery Labourers	0.00	0.44	0.67
93	Labourers in Mining, Construction, Manufacturing and Transport	0.00	0.41	0.36
94	Food Preparation Assistants	0.00	0.00	0.06
96	Refuse Workers and Other Elementary Workers	0.04	0.13	0.13

Note: The table reports concentration indexes of job categories by ISCO 2-digit code using data from the 27 countries of the sample. For any given occupation, concentration indexes are computed as the ratio between the share of jobs of category i in occupation *j* over the share of category *i* in total employment. Numbers greater (lower) than one denote over-representation (under-representation) in that specific category. ISCO code 95 has been dropped due to inconsistencies between ICP INAPP and O*NET data. Data refer to 2018.

Table A A. 19. Essential occupations as identified by Fasani and Mazza (2020)

ISCO code	ISCO name
213	Life Science Professionals
214	Engineering Professionals (excluding Electrotechnology)
221	Medical Doctors
222	Nursing and Midwifery Professionals
223	Traditional and Complementary Medicine Professionals
224	Paramedical Practitioners
226	Other Health Professionals
231	University and Higher Education Teachers
232	Vocational Education Teachers
233	Secondary Education Teachers
234	Primary School and Early Childhood Teachers
235	Other Teaching Professionals
251	Software and Applications Developers and Analysts
252	Database and Network Professionals
314	Life Science Technicians and Related Associate Professionals
311	Physical and Engineering Science Technicians
312	Mining, Manufacturing and Construction Supervisors
313	Process Control Technicians
315	Ship and Aircraft Controllers and Technicians
321	Medical and Pharmaceutical Technicians
322	Nursing and Midwifery Associate Professionals
351	Information and Communications Technology Operations and User Support Technicians
352	Telecommunications and Broadcasting Technicians
511	Travel Attendants, Conductors and Guides
516	Other Personal Services Workers
531	Child Care Workers and Teachers' Aides
532	Personal Care Workers in Health Services
612	Animal Producers
613	Mixed Crop and Animal Producers
611	Market Gardeners and Crop Growers
751	Food Processing and Related Trades Workers
816	Food and Related Products Machine Operators
831	Locomotive Engine Drivers and Related Workers
832	Car, Van and Motorcycle Drivers
833	Heavy Truck and Bus Drivers
835	Ships' Deck Crews and Related Workers
911	Domestic, Hotel and Office Cleaners and Helpers
912	Vehicle, Window, Laundry and Other Hand Cleaning Workers
933	Transport and Storage Labourers
961	Refuse Workers

Note: The table lists the ISCO 3-digit occupations identified as "key" in the work by Fasani and Mazza (2020), i.e. occupations that need to be performed even during a pandemic in order to keep citizens healthy, safe and fed. Source: Fasani and Mazza (2020).

Table A A. 20. Essential workers by job category in European countries and in the US

Country	Essential workers	Essential workers (% of total)	Cat. 1 (% of essential)	Cat. 2 (% of essential)	Cat. 3 (% of essential)	Unsafe (% of essential)
Austria	1,503,010	0.35	0.21	0.42	0.47	0.53
Belgium	1,790,841	0.38	0.19	0.34	0.39	0.61
Croatia	543,614	0.33	0.16	0.39	0.45	0.55
Cyprus	120,257	0.31	0.19	0.38	0.43	0.57

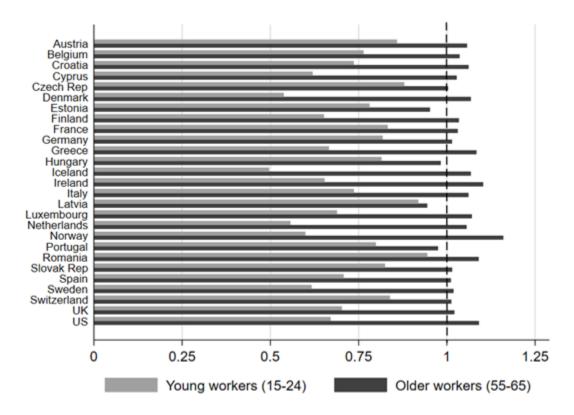
Czech Republic	1,557,736	0.29	0.22	0.39	0.47	0.53
Denmark	1,222,528	0.43	0.20	0.35	0.38	0.62
Estonia	195,221	0.30	0.24	0.37	0.45	0.55
Finland	1,009,995	0.40	0.22	0.37	0.42	0.58
France	10,978,456	0.41	0.15	0.34	0.39	0.61
Germany	12,956,722	0.31	0.21	0.38	0.43	0.57
Greece	1,433,295	0.38	0.15	0.41	0.46	0.54
Hungary	1,326,309	0.30	0.17	0.37	0.46	0.54
Iceland	69,299	0.35	0.21	0.32	0.36	0.64
Ireland	727,134	0.33	0.16	0.37	0.41	0.59
Italy	7,494,234	0.33	0.18	0.36	0.42	0.58
Latvia	272,169	0.30	0.13	0.30	0.39	0.61
Luxembourg	85,329	0.32	0.21	0.39	0.45	0.55
Netherlands	2,989,351	0.35	0.22	0.36	0.40	0.60
Norway	1,082,006	0.41	0.18	0.31	0.34	0.66
Portugal	1,539,085	0.32	0.20	0.37	0.43	0.57
Romania	3,559,995	0.41	0.11	0.59	0.65	0.35
Slovak Rep.	760,054	0.30	0.15	0.27	0.35	0.65
Spain	6,766,205	0.36	0.17	0.34	0.39	0.61
Sweden	2,059,073	0.40	0.21	0.34	0.38	0.62
Switzerland	1,483,723	0.34	0.23	0.41	0.45	0.55
UK	10,616,055	0.33	0.22	0.34	0.38	0.62
US	45,366,814	0.29	0.20	0.31	0.35	0.65

Note: The table reports details on the number and the distribution across the four job categories of our taxonomy of essential workers, i.e. individuals holding a job in any of the occupations defined as "key" by Fasani and Mazza (2020).

Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

Annex B. Additional Figures

Figure A B. 1 Concentration indexes of category 3 jobs by age group and country



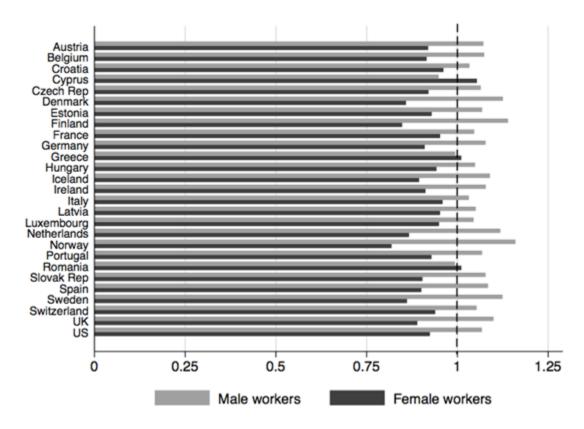
Note: The figure above shows concentration indexes for job *category* 3 by age group across the 27 countries of the sample. Concentration indexes are computed as the ratio between the share of jobs of *category* 3 for group *j* over the share of *category* 3 in total employment. Numbers greater (lower) than one (horizontal dashed bar) denote over-representation (under-representation) in that specific category. Data refer to 2018. Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

Austria Belgium Croatia Cyprus Czech Rep Denmark Estonia Finland France Germany Greece Hungary Iceland Ireland Italy Latvia Luxembourg Netherlands Norway Portugal Romania Slovak Rep Spain Sweden Switzerland UK US 0.25 0.75 0 0.5 1.25 Young workers (15-24) Older workers (55-65)

Figure A B. 2. Concentration indexes of category 1 jobs by age group and country

Note: The figure above shows concentration indexes for job category 1 by age group across the 27 countries of the sample. Concentration indexes are computed as the ratio between the share of jobs of category 1 for group j over the share of category 1 in total employment. Numbers greater (lower) than one (horizontal dashed bar) denote over-representation (under-representation) in that specific category. Data refer to 2018. Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

Figure A B. 3. Concentration indexes of category 3 jobs by gender and country



Note: The figure shows concentration indexes for job *category* 3 by gender across the 27 countries of the sample. Concentration indexes are computed as the ratio between the share of jobs of *category* 3 for gender *j* over the share of *category* 3 in total employment. Numbers greater (lower) than one (horizontal dashed bar) denote over-representation (under-representation) in that specific category. Data refer to 2018. Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

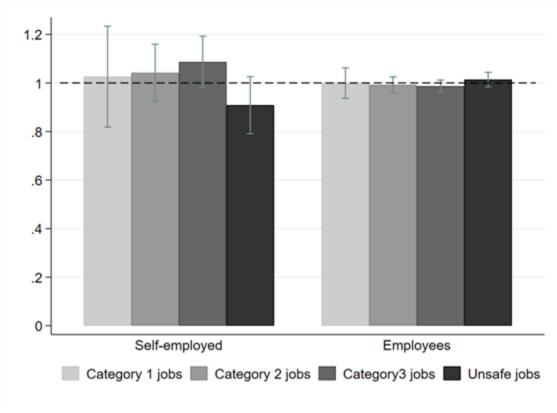
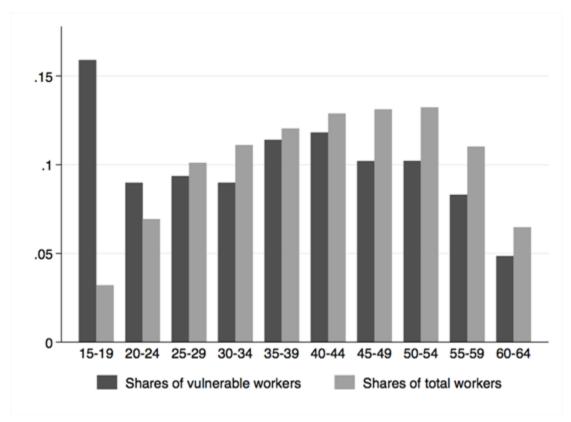


Figure A B. 4. Concentration indexes of job categories by type of job

Note: The figure shows concentration indexes for job categories by type of job. Concentration indexes are computed as the ratio between the share of jobs of category *i* for type *j* over the share of category *i* in total employment, pooling data from the 27 countries of the sample. Numbers greater (lower) than one (horizontal dashed bar) denote over-representation (under-representation) in that specific category. Vertical bars measure one standard deviation above and below the cross-country average of concentration indexes. Data refer to 2018. Source: Current Population Survey (CPS) and European Labour Force Survey (EU LFS).

Figure A B. 5. Age distribution of vulnerable and total workers



Note: The figure shows the age distribution for total workers and vulnerable workers (low educated individuals with an unsafe job in a firm with less than 20 employees in the "Accommodation and food service activities" or "Arts, entertainment and recreation" sectors). Shares are computed as the number of vulnerable (total) workers in a given age bracket over the total number of vulnerable (total) workers, pooling data from 25 countries (data are not available for Latvia and the United States). Data refers to 2018.

Source: European Labour Force Survey (EU LFS).

.15

Figure A B. 6. Age distribution of unsafe non-essential and total workers

Note: The figure shows the age distribution for total workers and unsafe non-essential workers (as defined in Fasani and Mazza, 2020). Shares are computed as the number of unsafe non-essential (total) workers in a given age bracket over the total number of unsafe non-essential (total) workers, pooling data from 25 countries (data are not available for Latvia and the United States). Data refers to 2018. Source: European Labour Force Survey (EU LFS).

40-44

45-49

50-54 55-59

Shares of total workers

60-64

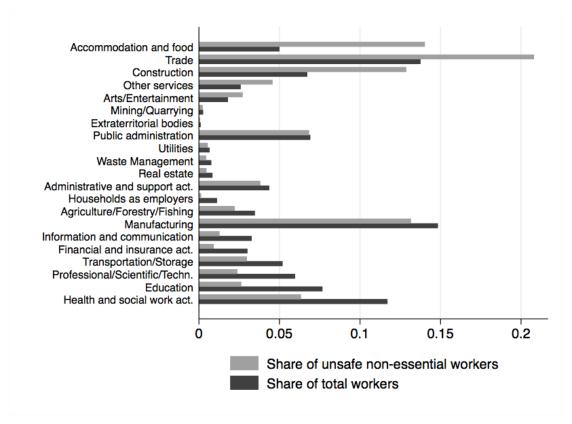
30-34 35-39

20-24

25-29

Shares of unsafe non-essential workers

Figure A B. 7. Distribution of unsafe non-essential workers over economic sectors



Note: The figure shows the distribution for unsafe non-essential workers over economic sectors (Nace rev 2). Shares are computed as the number of unsafe non-essential (total) workers in a given sector over the total number of unsafe non-essential (total) workers, pooling data from 26 countries (data are not available for the United States). Data refers to 2018.

1.4
1.2
1
1.8
.6
.6
.4
.2
0
Asian Black Others and mixed White

Category 1 jobs Category 2 jobs Category3 jobs Unsafe jobs

Figure A B. 8. Concentration indexes of job categories by ethnicity

Note: The figure shows concentration indexes of job categories by ethnicity. Concentration indexes are computed as the ratio between the share of jobs of category *i* for ethnic group *j* over the share of category *i* in total employment. Data refer to US in 2018 (data are not available for EU countries). Numbers greater (lower) than one (horizontal dashed bar) denote over-representation (under-representation) in that specific category.

Source: Current Population Survey (CPS).